SUPREME COURT OF THE UNITED STATES

IN THE SUPREME COURT OF THE	UNITED STATES
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NETCHOICE, LLC, DBA NETCHOICE,)
ET AL.,)
Petitioners,)
v.) No. 22-555
KEN PAXTON, ATTORNEY GENERAL)
OF TEXAS,)
Respondent.)

Pages: 1 through 92

Place: Washington, D.C.

Date: February 26, 2024

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7	KEN PAXTON, ATTORNEY GENERAL)
8	OF TEXAS,)
9	Respondent.)
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12	Washington, D.C.	
13	Monday, February 26,	2024
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15	The above-entitled matter	came on for
16	oral argument before the Supreme	Court of the
17	United States at 12:29 p.m.	
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1	APPEARANCES:
2	PAUL D. CLEMENT, ESQUIRE, Alexandria, Virginia; on
3	behalf of the Petitioners.
4	GEN. ELIZABETH B. PRELOGAR, Solicitor General,
5	Department of Justice, Washington, D.C.; for the
6	United States, as amicus curiae, supporting the
7	Petitioners.
8	AARON L. NIELSON, Solicitor General, Austin, Texas; on
9	behalf of the Respondent.
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23	
24	
25	

1	CONTENTS	
2	ORAL ARGUMENT OF:	PAGE:
3	PAUL D. CLEMENT, ESQ.	
4	On behalf of the Petitioners	4
5	ORAL ARGUMENT OF:	
6	GEN. ELIZABETH B. PRELOGAR, ESQ.	
7	For the United States, as amicus	
8	curiae, supporting the Petitioners	37
9	ORAL ARGUMENT OF:	
10	AARON L. NIELSON, ESQ.	
11	On behalf of the Respondent	48
12	REBUTTAL ARGUMENT OF:	
13	PAUL D. CLEMENT, ESQ.	
14	On behalf of the Petitioners	89
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1	PROCEEDINGS
2	(12:29 p.m.)
3	CHIEF JUSTICE ROBERTS: We will hear
4	argument next in Case 22-555, NetChoice versus
5	Paxton.
6	Mr. Clement.
7	(Laughter.)
8	ORAL ARGUMENT OF PAUL D. CLEMENT
9	ON BEHALF OF THE PETITIONERS
10	MR. CLEMENT: Mr. Chief Justice, and
11	may it please the Court:
12	I don't want to proceed as if I wasn't
13	here for the first argument
14	(Laughter.)
15	MR. CLEMENT: so let me focus on
16	what's different about Texas. One thing,
17	fortunately, that's different that's
18	different about Texas is its definition of
19	"social media platforms" excludes websites. So
20	we can just put that Gmail issue to one side for
21	when we're talking about Texas.
22	The other thing it excludes, of
23	course, is websites that are primarily focused
24	on news, sports, and entertainment. In the
25	First Amendment business, we call that

- 1 content-based discrimination, and that's just
- 2 one of the many reasons that this statute is,
- 3 dare I say it, facially unconstitutional.
- 4 The other thing that's different is,
- 5 in some respects, this statute operates more
- 6 simply because it forbids my clients from
- 7 engaging in viewpoint discrimination. Now we're
- 8 used to thinking that viewpoint discrimination
- 9 is a bad thing and that governments shouldn't do
- 10 it. And, of course, when governments do it, it
- 11 is a bad thing.
- But, when editors or speakers engage
- in viewpoint discrimination, that is their First
- 14 Amendment right. It is also absolutely vital to
- the operation of these websites because, if you
- 16 have to be viewpoint-neutral, that means that if
- 17 you have materials that are involved in suicide
- 18 prevention, you also have to have materials that
- 19 advocate suicide promotion. Or, if you have
- 20 materials on your site that are pro-Semitic,
- 21 then you have to let on materials onto your site
- 22 that are anti-Semitic. And that is a formula
- for making these websites very unpopular to both
- 24 users and advertisers. So it is absolutely
- 25 vital.

1 The other thing that makes Texas a 2 little different is, at least in passing the 3 law, Texas was even more explicit in relying on the common carrier analogy, as if simply 4 labeling websites common carriers makes the 5 6 First Amendment problems go away. 7 And that is fundamentally wrong for two basic reasons. One, these companies don't 8 9 operate actually as common carriers. They all 10 have terms of use that exclude varying degrees 11 of content. And, second, Texas can't simply 12 convert them into public common carriers by its 13 say-so. 14 I welcome the Court's questions. 15 CHIEF JUSTICE ROBERTS: Mr. Clement, 16 if these laws go into effect, what -- how would 17 your clients -- what steps would they take to 18 comply? 19 MR. CLEMENT: So, I mean, you know, 20 one thing that they would --CHIEF JUSTICE ROBERTS: Including --21 I'm sorry -- just in -- in particular, 22 23 addressing the situation of compliance in Texas 24 and Florida as opposed to nationwide.

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MR. CLEMENT: Sure. So, I mean, you

1 know, one of the things that they would 2 contemplate at least, you know, with respect to Texas in the first instance, is there some way 3 to just withdraw from the market in Texas and 4 Florida. And, of course, Texas had that in mind 5 6 in the statute and specifically said by -- we 7 essentially have to do business in Texas, and we can't discriminate against users based on their 8 9 geographic location in Texas. 10 So, if we lose this, including, you 11 know, the idea that we can be forced to engage 12 in expressive activity in Texas, then I think we 13 would fundamentally have to change the way that 14 we provide our service in order to engage in 15 view -- in order to provide anything like the 16 service that we want to, while not engaging in 17 viewpoint discrimination, we'd basically have to 18 eliminate certain areas of speech entirely. 19 So we just couldn't talk about suicide 20 prevention anymore because we're not going to talk about suicide promotion. 21 I guess we 2.2 couldn't have pro-Semitic speech because we're 23 not going to have anti-Semitic speech. 24 have to figure out some way to try to engage in

even more content moderation or editorial

- discretion to try to get us to a level where
- 2 we're more benign and somehow we -- we don't run
- 3 afoul of Texas's law.
- 4 And then, on the disclosure
- 5 provisions, the record here reflects that --
- 6 that, you know, YouTube would have to basically
- 7 increase its disclosure and appeal process
- 8 basically a hundred-fold in order to comply with
- 9 Texas law.
- I mean, I'm happy to talk more about
- 11 the common carrier issue because I do think it's
- 12 a central part of their defense. There was an
- 13 allusion earlier about somehow Section 230
- 14 treats -- treats my clients, the websites, as
- 15 common carriers. To the contrary, Congress
- 16 specifically -- and this is 47 U.S.C. 223
- 17 subsection (6), which we cite in our briefs --
- it specifically is a congressional provision in
- 19 the same Act of Congress that says that
- 20 interactive computer services should not be
- 21 treated as common carriers.
- 22 And I think, more broadly, the whole
- 23 thrust of 230 is don't just be a common carrier.
- 24 Don't just put through all of this material. We
- don't want that. We want you to exercise

- 1 editorial discretion in order to keep some of
- 2 the worst of the worst off the site. Now --
- JUSTICE GORSUCH: It does that,
- 4 though, only with respect -- all that's true,
- 5 and I -- I acknowledge all that, but it also
- 6 says that's true only if it's not your speech.
- 7 And that seems to be in tension a bit with your
- 8 suggestion that everything is your speech. And
- 9 I think Justice Barrett pointed out an
- 10 interesting feature of that, which is these
- 11 algorithms arrange, sort, promote certain --
- 12 certain posts by users and not others.
- 13 And is that not your -- not yours --
- 14 but your clients' speech?
- 15 MR. CLEMENT: So I don't think it's
- our speech in the way that Section 230 talks
- 17 about the speech. And I think, for these
- 18 purposes, you have to distinguish between the
- 19 speech that is the editorial function and the
- 20 underlying user's speech.
- JUSTICE GORSUCH: I understand that,
- 22 and I didn't mean to suggest otherwise. But
- there is some editorial speech, your term, going
- 24 on, right?
- 25 MR. CLEMENT: I -- I -- I think that's

- 1 right. And I --
- 2 JUSTICE GORSUCH: And so the -- the
- 3 carrier would be liable for its editorial
- 4 speech?
- 5 MR. CLEMENT: I don't think so. I
- 6 mean, you know, I did actually reread the brief
- 7 that I filed at least in the Gonzalez case, and
- 8 I think that you could make a strong argument
- 9 based on the text of that statute that that kind
- of editorial sort of functioning is not -- is
- 11 not something that causes you to lose your 230
- 12 protection.
- JUSTICE GORSUCH: So it's speech for
- 14 purposes of the First Amendment, your speech,
- 15 your editorial control, but when we get to
- 16 Section 230, your submission is that that isn't
- 17 your speech?
- 18 MR. CLEMENT: Yes, as a matter of
- 19 statutory construction because, otherwise,
- 20 Section 230 ends up being self-defeating
- 21 because, again, the whole point of Section 230
- 22 was to promote that editorial discretion.
- 23 And this Court -- you know, this Court
- 24 wrestled with these issues. They're hard
- 25 issues. And I certainly applaud the instinct

- that you shouldn't resolve them here, but I
- 2 don't think just by recognizing that my clients
- 3 are engaged in editorial discretion when they
- 4 make those decisions about what's going to
- 5 ultimately go to the individualized screen that
- 6 a user is going to see when they tap into their
- 7 -- their website or their application, I don't
- 8 think that's the kind of speech that is --
- 9 you're talking about in the 230 context.
- 10 And if you did, I think you would
- 11 defeat the fundamental purpose of 230 because
- 12 they wanted you, they wanted my clients and
- others, to exercise that editorial discretion to
- 14 keep the bad material out.
- JUSTICE GORSUCH: With respect to
- other people's speech. So it seems like we have
- 17 speech and then we have speech.
- 18 MR. CLEMENT: You -- you can't
- 19 -- you literally -- and this is -- again, I'm
- 20 happy to argue that case right now if we want
- 21 to, but you can't have Section 230 --
- JUSTICE GORSUCH: Well, no, it's --
- it's a really hard question for us, and it's
- 24 perfectly relevant here and very important
- because, of course, 230 preempts things, and we

- don't know how much of this law it preempts.
- 2 MR. CLEMENT: Absolutely. But this
- 3 law is unconstitutional in all its applications
- 4 and certainly in its -- it has no plainly
- 5 legitimate sweep. So you don't have to reach
- 6 the 230 question directly here.
- 7 And I would simply say that when
- 8 you're reading those statutory terms in 230, you
- 9 wouldn't sweep in editorial discretion because,
- if you do, you will defeat the fundamental
- 11 purpose of Section 230 --
- 12 JUSTICE GORSUCH: What -- what do we
- 13 do about --
- MR. CLEMENT: -- which is to empower
- 15 editorial discretion.
- 16 JUSTICE GORSUCH: Well, I just wanted
- 17 to raise with you the question I raised with the
- 18 -- with the Solicitor General, who offered a
- 19 thoughtful response.
- 20 But many of your clients' terms of
- 21 service, while reserving some editorial
- 22 discretion -- and I think about most of them as
- 23 -- as -- as speaking about the things covered by
- 24 230, obscenity, et cetera -- go out of their way
- to promise an open forum to all members of the

- 1 public and go out of their way to say we don't
- 2 endorse what other people say on this site and
- 3 go out of their way to say all views shall
- 4 flourish.
- Now that's not true for all of your
- 6 clients, but it's true for some of them and many
- 7 of them. What do we do about that?
- 8 MR. CLEMENT: So I would say that, you
- 9 know, it's true some of my clients and some more
- 10 than others, and I think all of those terms of
- 11 service, as the General said, go on to say, and
- there are certain things, though, that are out
- of bounds.
- And I do think it's -- it's -- it's
- just a factually true thing that my clients in
- 16 the main, as long as you kind of stay within the
- 17 lines, they actually do want to promote a -- an
- 18 open dialogue and a fair dialogue.
- 19 And if you look at the Center For
- 20 Growth and Opportunity brief, it shows you that
- 21 actually, some conservative voices have really
- 22 flourished on these websites. Ben Shapiro and
- 23 DailyWire are killing it on Facebook. And that
- 24 shows you that, you know, we do want a broad
- 25 discussion, but there's some stuff that is just,

- 1 you know, out of the lines.
- 2 And I don't think it's as simple to
- 3 say, well, that's just the 230 stuff because,
- 4 again, we had a debate about what "otherwise
- 5 objectionable" means, but I also think that my
- 6 clients are getting a lot of pressure to be
- 7 particularly careful about things that are
- 8 damaging to youths, and I think, in that
- 9 context, they want to sort of err on the side of
- 10 keeping some bad material off. But --
- 11 JUSTICE GORSUCH: Well, you've
- mentioned that a few times. Let me just press
- 13 the other way, though.
- Doesn't it also hold that on your
- view, part of the editorial discretion of a
- 16 platform would be that it could use algorithms
- 17 designed specifically to try to attract teens to
- 18 addiction or suicide, depression, those kinds of
- 19 things as well, that would be part of their
- 20 editorial discretion too?
- 21 MR. CLEMENT: So a website -- I don't
- 22 think my clients because my clients are working
- 23 hard --
- 24 JUSTICE GORSUCH: I'm not -- I don't
- 25 -- I don't mean to cast aspersions on anyone,

- 1 but I think it's a natural consequence of your
- 2 -- your position, isn't it?
- 3 MR. CLEMENT: There -- there would be
- 4 protected First Amendment activity with that
- 5 very different website with a business model
- 6 that I don't think would stay in business very
- 7 long. And it is possible, you know, as the --
- 8 as the United States has pointed out in its
- 9 brief, that if you have a different concern and
- 10 you identify a different government interest,
- 11 that maybe the government might be able to do
- 12 something particularly if it does it in a
- 13 content-neutral way to address some of those
- 14 concerns.
- But, to get back to something Justice
- 16 Kavanaugh pointed out before, I mean, I actually
- 17 think that both Texas and Florida have been
- 18 pretty aggressive about their government
- 19 interest here being something that is not just
- 20 not a legitimate interest in the First Amendment
- 21 context but is affirmatively prohibited, which
- is the idea that we're going to level the
- 23 playing -- we're going to amplify some voices
- in -- we're going to make certain -- put burdens
- on private parties so that some voices can be

- 1 louder than others or some people can get a
- 2 boost from what they're getting in the
- 3 marketplace of ideas.
- 4 And the only place this Court has ever
- 5 allowed that was in Turner. And, I mean,
- 6 Justice Kavanaugh, you pointed out that one of
- 7 the key things there was content neutral. But I
- 8 actually think the critical thing in Turner is
- 9 that bottleneck or chokehold on the content that
- 10 went into individual houses.
- 11 And I think that's what made what was
- 12 otherwise an impermissible government interest a
- 13 legitimate government interest in that narrow
- 14 context. And maybe you could say the same
- 15 thing -- I mean, I don't know if Red Lion is
- 16 still good law -- but that's the same idea that
- there's like a scarcity rationale. But there's
- 18 no scarcity rationale on the Internet, and this
- 19 Court -- this Court said that in 1997 in the
- 20 Reno case, where --
- JUSTICE KAGAN: Mr. -- I'm sorry.
- MR. CLEMENT: No, no.
- JUSTICE KAGAN: Can I ask you about a
- 24 distinction between two possible kinds of
- 25 applications of the Texas law?

1 So one is the application that 2 prevents you from keeping out certain speech 3 that you want to keep out. You said 4 anti-Semitic speech. It could be any of a number of things. 5 As I understand it, the Texas law 6 7 also -- prevents you also from doing something 8 else, which is suppose you wanted to prevent anti-Semites from posting anything, you know, 9 you want -- you just wanted to say that there 10 11 are a class of people we're not even going to 12 let them post cat videos. Should we think about that set of 13 14 applications differently? 15 MR. CLEMENT: I don't think you should 16 think of it radically differently. I mean, it's a different application, but I think it's the 17 18 same idea, which is there are some speakers --19 and I think this is going to be, you know, very 20 few -- but there are some speakers where they are so associated with a particular viewpoint 21 2.2 that there -- it informs essentially all of 23 their speech. And it also affects the speech of 24 25 other people in the forum. If you have a white

- 1 supremacist on your speech forum and they're
- 2 posting there, it's going to cause a lot of
- 3 other people to say: What is that person doing?
- 4 What's going on here? Why are all the dog
- 5 photos white?
- I mean, it's going to fundamentally
- 7 change the dynamic on the website. And I think
- 8 a website that's trying to promote a particular
- 9 discussion has a First Amendment right to
- 10 exclude those people. And in practice, this is,
- 11 you know, what -- what is used to exclude sort
- of, you know, sexual predators, which is
- something, again, that the government can't do,
- 14 Packingham, but -- but Facebook does.
- 15 And there are certain other people
- 16 with, you know, just very distinct viewpoints,
- 17 where it's in a sense we know -- we know the
- 18 viewpoint, the viewpoint is problematic, even if
- 19 the particular post is not.
- 20 JUSTICE BARRETT: But, Mr. Clement --
- JUSTICE ALITO: Mr. --
- JUSTICE BARRETT: -- I just wanted to
- follow up on that because it seems to me that
- 24 Justice Kagan's question kind of gets to the
- 25 distinction in 303 Creative between turning

- 1 people away and the speech that you have.
- 2 And so, if you think about it as
- 3 silencing someone who you let on your platform,
- 4 then that seems more like speech or content
- 5 moderation to the extreme, for example, but I
- 6 assume the implication of your answer to Justice
- 7 Kagan is that you could tell the anti-Semite
- 8 we're not open for business to you, right?
- 9 MR. CLEMENT: You can tell that person
- 10 that our speech forum is not open to you. And I
- 11 think that's what makes it different, that Texas
- is focused really on these speech-oriented
- 13 platforms.
- And so I think, if you're in the
- business of speech and you have somebody -- and,
- 16 again, this is not sort of other prohibited
- 17 statuses. This is viewpoint. And so you are a
- 18 notorious anti-Semite, we do not want you to
- 19 participate in this conversation.
- JUSTICE BARRETT: Religion then, like
- 21 --
- 22 MR. CLEMENT: Sure. And -- and I want
- 23 to have a Catholic website. I can keep off
- somebody who's a notorious Protestant. I mean,
- 25 I want to -- I want to preserve --

1	(Laughter.)
2	MR. CLEMENT: I want to preserve
3	the nature of the discussion on my forum. And
4	it's a private forum. And the government can't
5	tell me as a private party let the Protestant
6	into the Catholic party. I don't think so.
7	JUSTICE ALITO: Mr. Clement, can I ask
8	you about Section 2? I don't think anything has
9	been said about it so far.
10	So you say that Section 2's
11	individualized explanation requirements violate
12	the First Amendment because they impose a
13	massive burden, right? That's your argument?
14	I mean, I it seems to me that the
15	European Union has imposed exactly the same
16	pretty much the same individualized explanation
17	requirement on anybody who operates there that
18	Texas has imposed. And I'm not saying that
19	whatever the European Union says is okay is
20	constitutional here, but just on the practical
21	question of whether it's too much of a burden,
22	if it's not too much of a burden for your
23	clients to do it in Europe, how can it be too
24	much of a burden for them to do it here?
25	MP CLEMENT: So as I understand the

2.1

- 1 requirements, they are different. They are
- 2 materially different. This, you know, the --
- 3 and -- and in a sense, the European Union
- 4 provision has sort of a built-in kind of, you
- 5 know, reasonably practical provision right into
- 6 what you have to do. You only have to do what's
- 7 reasonably practical.
- 8 This is an absolute requirement to
- 9 respond to every -- you know, every takedown,
- and that's over a billion takedowns of comments
- in a quarter for YouTube. And then there's also
- this appeal process, which I don't think is
- 13 coextensive with the process in Europe.
- 14 So just as a practical matter, I think
- this is more burdensome. But, as you said, the
- 16 First Amendment does not apply in Europe. And I
- 17 think that having this kind of disclosure
- 18 requirement on what is really an editorial
- 19 discretion decision is potentially, I mean,
- 20 hugely problematic.
- I mean, if you took this and said, you
- 22 know, The New York Times, you have to -- you
- 23 have to tell us why you rejected my -- my
- 24 wedding announcement, I mean, they only take
- like 10 percent of the wedding announcements,

2.2

- 1 you have to tell me. Even if you automize that
- 2 and sort of said, you know -- you know, well,
- one, if, you know, you weren't rich enough; two,
- 4 if you weren't connected enough in New York
- 5 social circles; and -- and three, we just didn't
- 6 like the way you looked. Even if you followed
- 7 that, it would --
- 9 some of -- some of your clients are humongous.
- 10 And if you want to say this is unduly
- 11 burdensome, didn't you have some obligation in
- 12 the district court to try to -- is it enough for
- 13 you to just say: This is a huge burden, so
- 14 knock this out? Didn't you have to provide
- 15 something to show how much -- what resources
- 16 would be required --
- MR. CLEMENT: We did. There's a --
- 18 JUSTICE ALITO: And why that would be
- 19 too much for these -- for these megaliths?
- MR. CLEMENT: I mean, we -- we -- we
- 21 did. There's more of a record in the Texas case
- 22 than in the Florida case. Our -- you know, the
- 23 witness for YouTube in their declaration
- specifically said this would be a hundred times
- 25 more burdensome than their current process.

1 And so there is a record on this. 2 is incredibly burdensome. CHIEF JUSTICE ROBERTS: Justice 3 Thomas, anything further? 4 Justice Alito? 5 JUSTICE ALITO: The -- the 230 6 7 argument is intriguing to me, and it's -- the distinctions that you're drawing somehow to some 8 9 degree escape me. So is it your position that you are exercising editorial discretion as to 10 11 everything -- let's take YouTube -- as to every 12 video that is placed on YouTube, you have exercised editorial discretion that you want 13 14 that on YouTube? 15 I would say that we have MR. CLEMENT: 16 exercised some editorial discretion to not sort 17 of eliminate that from the site entirely. 18 as to an individual user, we've used what are typically in many cases neutral algorithms, but 19 some of them are not neutral. 20 21 And even in Taamneh, the briefs I 2.2 think made quite clear that, you know, although 23 that at a certain point some of the algorithms 24 were neutral as between rice pilaf and 25 terrorism, there were other efforts to

2.4

- 1 affirmatively get terrorist stuff off those
- 2 sites. And so --
- JUSTICE ALITO: But, I mean -- so if
- 4 you were a newspaper, and you published the
- 5 content that appears in every single one of the
- 6 videos on YouTube that you -- you allow to be
- 7 included, you would be liable, potentially, for
- 8 the content of that material. And I -- and I
- 9 don't understand the rationale for 230, if it
- 10 wasn't that you can't be held responsible for
- 11 that because this is really not your message.
- 12 Either it's your message or it's not
- 13 your message. I don't understand how it can be
- 14 both. It's your -- it's your message when you
- want to escape state regulation, but it's not
- 16 your message when you want to escape liability
- 17 under state tort law.
- 18 MR. CLEMENT: So I don't really think
- 19 we're being inconsistent, and what I would -- I
- 20 would try to draw the analogy just to a good
- 21 old-fashioned anthology. If I put together an
- 22 anthology of 20 short stories, everybody
- 23 understands that the underlying short stories
- 24 are still the product of the -- of the
- individual author, but as the anthologist, as

- 1 the editor of this compilation, who decided
- which 20 got in, which ones didn't, I'm
- 3 responsible for those editorial discussions,
- 4 those decisions. Those are both protected First
- 5 Amendment decisions. You can distinguish
- 6 between the underlying material and the
- 7 editorial decisions.
- Now, at common law, the publisher was
- 9 responsible for both, and so they were still
- 10 liable for what the -- the republishing the
- 11 authors' work. And that's precisely what
- 12 Congress wanted to get rid of in 230, and they
- wanted to essentially give our clients an
- incentive to weed out of the anthologies the
- 15 stuff that was harmful for children and
- 16 problematic.
- 17 And that's why I don't think it works
- to say, oh, well, then that's your speech, so
- 19 you're liable under 230, because it's that
- 20 editorial control, the weeding out the bad
- 21 stuff, that was the whole point of 230, to
- 22 empower that.
- JUSTICE ALITO: Well, I don't know how
- 24 you could be -- how a publisher could be liable
- 25 for -- well, I -- I take that back for fiction,

- 1 but certainly if it was -- I mean, if you --
- 2 back in the day when some written material was
- 3 considered to be obscene, you put together an
- 4 anthology that included obscene material, you
- 5 could be sued.
- 6 Today, if you put together an
- 7 anthology of essays, non-fiction writing, and
- 8 there's defamation in there, then the publisher
- 9 could be sued. Even a publisher --
- 10 MR. CLEMENT: I agree --
- 11 JUSTICE ALITO: Well, we exercised
- 12 editorial discretion. That doesn't shield you
- 13 from liability.
- MR. CLEMENT: Not at common law, and
- that's why Congress had to come in with 230.
- 16 But what Congress did is it looked at the common
- 17 law and it said is said, oh, this is
- 18 problematic. Because the only way you can avoid
- 19 liability at common law is if you act as a
- 20 conduit and let everything out. And once you
- 21 start keeping out a little bit of porn, then
- 22 you're responsible for the porn that slips
- 23 through. And that's not practical on the
- Internet, and that's why we have 230.
- JUSTICE ALITO: All right. I don't

- 1 want to -- I -- I don't want to belabor the
- 2 point. Let me just say something about the
- 3 analogies that both sides draw to the issues
- 4 that were presented in prior cases.
- 5 So you say this is just like a
- 6 newspaper, basically. It's like the Miami
- 7 Herald. And the states say no, this is like
- 8 Western Union. It's like a telegraph company.
- 9 And I -- I think -- I look at this and
- 10 I say it's really not like either of those.
- 11 It's worlds away from -- from both of those.
- 12 It's nothing like a newspaper. A newspaper has
- space limitations, no matter how powerful it is.
- 14 It doesn't necessarily have the same power as --
- as some of your clients. But put that aside.
- Newspapers overtly send messages.
- 17 They typically have an editorial. They may have
- an editorial 365 days a year or more than one.
- 19 But that's not the situation with even the most
- 20 prominent of your clients. So I don't know how
- 21 we could decide this case by saying -- by
- jumping to one side or the other of this case
- 23 law.
- 24 MR. CLEMENT: Well, Justice Alito, let
- 25 me offer two thoughts. One, this isn't the

2.8

- 1 first time you're wrestling with the Internet.
- 2 You wrestled with it in Reno. You wrestled with
- 3 in last term in 303 Creative. And I think the
- 4 gist of those cases is this is more like the
- 5 newspaper or the parade organizer than it is
- 6 like a common carrier.
- 7 And then as to the cases, whether you
- 8 think that this is different from a newspaper, I
- 9 mean, the arguments that you're pointing to say
- 10 this is different are the arguments that those
- 11 cases wrestled with and said didn't matter.
- 12 So I know you know this, but in
- 13 Tornillo, it -- you know, there was all this
- language about it being a monopolist, and that
- 15 was in the context of a local political election
- 16 where if you couldn't get into the Miami Herald,
- 17 like, where else were you going to go? And yet,
- 18 this Court said that didn't matter. And the --
- 19 the -- also in Tornillo this Court said, yes,
- face the constraints, there are some, but our
- 21 decision doesn't turn on that. And then in
- 22 Hurley, there's a lot of language in the -- in
- 23 the Court's opinion that says, you know, this is
- 24 not like much of a message and they let some
- 25 people show up even if they get their, like, the

- day of, and the only thing they're doing is,
- 2 like, excluding this group.
- But, of course, the exclusion was the
- 4 message that they were sending, and it's the
- 5 message the state was trying to prohibit. And
- 6 that's kind of the same thing here, which is --
- 7 JUSTICE ALITO: I mean, if your -- if
- 8 -- let's say YouTube were a newspaper, how much
- 9 would it weigh?
- 10 (Laughter.)
- 11 MR. CLEMENT: Well, I mean, it would
- 12 -- it would -- it would weigh an enormous
- amount, which is why, in order to make it
- 14 useful, there's actually more editorial
- discretion going on in these cases than any of
- 16 -- other case that you've had before you.
- Because, you know, people tend to
- 18 focus on the -- on the users that get knocked
- off entirely and end up on the cutting room
- 20 floor, but both these statutes also regulate the
- 21 way that these social websites -- they -- they
- 22 sort of get you down to something that's
- 23 actually usable to an individual user.
- 24 And, in fact, if you tried to treat
- 25 these entities like a true common carrier, so

- 1 first in, first out, just order of, you'd open
- 2 up one of these websites and it would be
- gobble-dy-gook. Half of the stuff wouldn't even
- 4 be in a language you understood. And even if
- 5 you controlled for that, you'd get all this
- 6 garbage you didn't want.
- 7 JUSTICE ALITO: All right. Thank you.
- 8 JUSTICE SOTOMAYOR: I'd like to go
- 9 back to the individualized explanation
- 10 requirement. And please remind me, what did the
- 11 district court do here? Did it grant you an
- injunction here?
- 13 MR. CLEMENT: It did.
- 14 JUSTICE SOTOMAYOR: And it was the
- 15 circuit court who didn't.
- 16 MR. CLEMENT: Yeah.
- 17 JUSTICE SOTOMAYOR: So it was a
- 18 district court who looked at the amount of
- 19 material you submitted. And I know your
- declaration, YouTube said it would be a burden,
- 21 100 times more than it does now.
- I -- I don't know what the
- 23 quantification of that -- whether that was
- 24 quantified or not. Was it? What 100 percent
- 25 more, 100 percent --

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1
               MR. CLEMENT:
                             100 percent --
 2
               JUSTICE SOTOMAYOR: -- more costly,
 3
     100 percent more what?
 4
                             100 percent more of its
               MR. CLEMENT:
     current effort, its current sort of -- you know,
 5
     efforts --
 6
 7
               JUSTICE SOTOMAYOR: Yeah.
               MR. CLEMENT -- that it dedicated to --
 8
 9
               JUSTICE SOTOMAYOR: But we -- we still
     don't know what the cost of that is, and what --
10
11
               MR. CLEMENT: Yeah. I mean --
12
               JUSTICE SOTOMAYOR: There's a lot of
13
     unknowns. But this was a facial challenge with
14
     respect to that. And Texas seems to say you
15
     don't need to do much. You just need to have
16
     the computer spit out one through 10 reasons.
17
     And if you have a few individualized ones, you
18
     could just explain those individualized.
19
               What do we do with that dispute?
               MR. CLEMENT: So, first of all --
20
21
               JUSTICE SOTOMAYOR: Because it is a
22
     facial challenge.
23
               MR. CLEMENT: It -- it is a
24
     facial challenge. It is a preliminary
25
      injunction. We've obviously been over some of
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- 1 that. There -- here there was -- you know,
- there wasn't just declarations. There were
- depositions taken. There was a record that was
- 4 put together on all of this. And Texas was
- 5 taking a slightly different view of what the
- 6 burdens of the -- of Section 2 were there.
- 7 And so I think on -- on that if you
- 8 just look at the record that was before the
- 9 district court, you should have affirm the
- 10 district court's preliminary injunction.
- 11 What I would say, though, is I also
- 12 think that even -- even what they say on page 44
- of their red brief is that, you know, you can do
- this in a relatively less burdensome way as long
- as your editorial policies are sufficiently
- 16 specific and particularized.
- 17 And what -- what they're basically
- 18 saying is, you know, you could change your
- 19 editorial policies a little bit to make it
- 20 easier to comply with this disclosure
- 21 obligation. And that seems quite a bit easier.
- JUSTICE SOTOMAYOR: That begs the
- 23 question, right?
- MR. CLEMENT: Yeah. Exactly.
- JUSTICE SOTOMAYOR: Because they're

_	affecting Okay.
2	CHIEF JUSTICE ROBERTS: Justice Kagan?
3	Justice Gorsuch?
4	Justice Kavanaugh?
5	JUSTICE JACKSON: I just have
6	CHIEF JUSTICE ROBERTS: Justice
7	Jackson?
8	JUSTICE JACKSON: I just have a quick
9	question.
LO	So part of the dynamic that I think is
L1	going on in these cases is the fact that this
L2	regulation is enacted by the sort of
L3	democratically elected representatives of a
L4	state. And I suppose that if the state's
L5	regulation of these platforms gets too
L6	burdensome, then presumably the platforms can
L7	say forget it, we're not going to operate in
L8	your state. And then the citizens of the state
L9	would have the chance to determine if that's
20	what they really wanted. That's sort of how I'm
21	looking at this at a at a meta level.
22	So what caught my attention was your
23	response to the Chief Justice when you suggested
24	that your client couldn't withdraw from the
25	state of Texas because you read the provision

- 1 related to censorship and geography as ensuring
- 2 that you don't do so. I had not read that
- 3 provision in that way. So can you say more
- 4 about why that's your interpretation?
- 5 MR. CLEMENT: Sure. I think that's
- 6 the obvious interpretation of that provision,
- 7 particularly when it talks about -- you know,
- 8 this isn't -- this isn't like, you know, don't
- 9 -- don't discriminate against Texans or Texans
- 10 wherever they are. The fact that it's
- 11 particularly preventing us from discriminating
- on somebody with a geographic location in Texas
- is basically telling us that we can't try to
- 14 geofence our service and try to essentially, you
- 15 know, explain to the people -- you know,
- 16 sometimes, like, if you get -- like, your cable
- service has a dispute with a provider and you
- 18 can't get your football game and they tell you
- if you're hacked off about this, you know, call
- this number and complain.
- We can't do that in response to this
- 22 law. And I think the legislators in Texas were
- able to tell their constituents, don't worry,
- 24 you know, if you like your website, you can keep
- it. We're not going to threaten, they can't --

- 1 they can't pull out of here based on the way
- 2 that we're regulating them.
- 3 JUSTICE JACKSON: So even if we could
- 4 read it a different way -- you're saying this
- 5 necessarily -- I mean, I quess this dovetails
- 6 with my concern about us not having sort of
- 7 state interpretations or an application here to
- 8 really understand, because I could read this
- 9 differently.
- 10 It seems to me it's fitting into the
- whole set of things you're not allowed to do.
- 12 You can't censor people on the basis of the
- 13 viewpoint of the user. You can't censor them
- 14 based -- on the basis of the viewpoint that that
- is being expressed and you can't censor them
- 16 based on their location in your state or another
- 17 part of the state.
- 18 And so I guess I don't necessarily see
- 19 that in the same way. I mean, you can't just
- 20 automatically do that, I guess. I don't know.
- 21 MR. CLEMENT: It -- it -- it
- 22 seems to me quite clear that it's designed
- 23 essentially as a poison pill or somebody
- 24 described it as the Hotel California provision,
- 25 that you can -- you can -- you can't leave Texas

- 1 even if you want to try to do that as a way of
- 2 showing that this is an impermissible way of
- 3 regulating our expressive activities.
- 4 And, you know, so -- so I -- I do
- 5 think that is the right reading. I do think the
- 6 fact that it's geographical location in Texas is
- 7 kind of a clue to that. So this is not
- 8 something where, you know, if you're a -- you
- 9 know, if you're a Texas fan, you're protected no
- 10 matter where you go in America. This really is
- 11 designed to sort of say that you can't do the
- 12 kind of geofencing that you might otherwise do
- 13 to comply with an idiosyncratic state law.
- I should mention just for the sake of
- 15 completeness, that, you know, in the lower
- 16 courts, not part of the preliminary injunction,
- 17 there are dormant commerce clause challenges to
- these provisions and the way this is just kind
- of one state trying to regulate everybody and so
- that's part of the case that will be there.
- JUSTICE JACKSON: But it's not here.
- MR. CLEMENT: But it's not here. All
- that's here is a preliminary injunction that
- runs to my clients. So, I mean, you know, this
- 25 -- this statute has a smaller universe of people

1 but if there's somebody else out there who, you 2 know, isn't one of my clients, who isn't covered by this preliminary injunction, the statute 3 could take effect as to those people and the 4 same is true in Florida. 5 6 JUSTICE JACKSON: Thank you. 7 CHIEF JUSTICE ROBERTS: Thank you, 8 counsel. 9 General Prelogar? ORAL ARGUMENT OF GEN. ELIZABETH B. PRELOGAR 10 11 FOR THE UNITED STATES, AS AMICUS CURIAE, 12 SUPPORTING THE PETITIONERS GENERAL PRELOGAR: Mr. Chief Justice 13 14 and may it please the Court: 15 I want to pick up with the question 16 that Justice Alito asked in the seriatim round 17 to my friend about the idea that the social media platforms don't perfectly fit into either 18 19 analogy or paradigm here. And I want to acknowledge the force of that intuition. 20 21 They obviously operate at a massive 22 scale that goes beyond any particular parade or 23 beyond any particular newspaper. I think the 24 right thing to do with that intuition is to recognize that it's not like you can just exempt 25

- 1 them from the First Amendment.
- 2 They are obviously creating something
- 3 that's inherently expressive in taking all of
- 4 this quantity of speech on their web sites and
- 5 curating it and making selectivity decisions and
- 6 compiling it into a product that users are going
- 7 to consume.
- 8 So the First Amendment applies, but I
- 9 think that those kinds of concerns about how the
- 10 social media platforms and how they look
- 11 somewhat different from the other kinds of
- 12 expressive products this Court has reviewed in
- 13 prior cases can come in to the question of
- 14 whether the First Amendment is satisfied with
- 15 respect to any particular regulation.
- 16 Now here we think it's not satisfied
- 17 because of the way that Texas has designed this
- 18 law. I'd urge the Court to rule narrowly. It's
- 19 not necessary here to try to figure out how the
- 20 First Amendment applies to new technology in
- 21 general or to every possible website or the
- 22 Internet in particular. This law has a very
- 23 clear defect.
- What Texas has done is tried to
- 25 countermand the protected editorial speech

- decisions of the platform and the only
- 2 justification it's offered to the courts below
- 3 is that it wanted to essentially amplify the
- 4 voice of users on that platform by suppressing
- 5 the platform's own protected speech. That is a
- 6 defect that is clear under the First Amendment
- 7 and the Court could say only that and resolve
- 8 this case.
- 9 I welcome the Court's questions.
- 10 JUSTICE THOMAS: All right. General,
- 11 the -- when I asked you about the
- 12 differential -- the difference in treatment of
- private party as opposed to the government
- 14 engaged in similar conduct, your answer was, of
- 15 course, that it would -- it would be different,
- 16 the government would be bound to comply with the
- 17 First Amendment.
- 18 What -- there was some discussion in a
- 19 number of the amicus briefs about instances in
- which the government and the private party, say,
- 21 Petitioners -- Petitioners here, and the
- 22 government coordinating efforts.
- 23 How would you respond to that?
- 24 GENERAL PRELOGAR: So let me respond
- 25 to that by saying I think the position we're

- 1 offering here and the position this Court will
- 2 consider next month in the Murthy case are
- 3 entirely consistent.
- 4 We of course acknowledge that if the
- 5 government actually coerces the platforms and
- 6 takes over their editorial decision making, then
- 7 the platforms could be deemed a state actor and
- 8 that would be subject to First Amendment
- 9 scrutiny.
- 10 We vigorously dispute that that has
- 11 actually happened and the federal government has
- 12 engaged in that kind of coercive conduct and we
- 13 further dispute the legal standards that were
- 14 applied in that case.
- 15 But there's no inherent tension here.
- 16 You know, the federal government obviously can
- 17 act and criticize the social media platforms'
- 18 content moderation decisions. That's just using
- 19 the bully pulpit to express views.
- 20 And if -- if the states disagreed with
- 21 how the platforms were exercising their content
- 22 moderation standards, it could have done the
- 23 same. It could have criticized them, it could
- 24 have urged them or tried to influence them to
- 25 adopt separate standards. But here what the

- 1 state did is said, we're going to pass a law 2 that actually takes over their content moderation and dictates that it has to be done 3 in a different way. 4 JUSTICE KAGAN: General, Texas's law 5 even more than Florida's can be understood as an 6 7 expansion of public accommodations laws. And the United States is often in a position of 8 9 defending public accommodations laws and 10 insisting that they be vigorously enforced. 11 how do you see what Texas is trying to do as 12 consistent with that broader stance about public 13 accommodations laws? 14 GENERAL PRELOGAR: Yes. So I want to 15 be very clear and stake out potentially some
 - GENERAL PRELOGAR: Yes. So I want to be very clear and stake out potentially some separate ground from my friend representing the platforms in this case with respect to generally applicable public accommodations laws that protect based on a -- a -- a particular status.

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20 We think of course those laws are
21 valid on their face and that they serve
22 compelling governmental interests. And so to
23 the extent that you're looking at how an
24 ordinary public accommodations law operates, the

refusal to deal, the refusal to serve, as

- 1 Justice Barrett said, we think that's a
- 2 regulation of conduct and that ordinarily there
- 3 would be no First Amendment problems with the
- 4 application of that law.
- Now, I acknowledge that it gets more
- 6 complicated when those laws are applied to a
- 7 business that is providing an expressive product
- 8 and cases like Hurley or 303 Creative show that
- 9 in certain applications, sometimes the public
- 10 accommodations law has to give way to First
- 11 Amendment interests.
- 12 But I think the -- the Court has drawn
- 13 a clear line. It has never suggested that the
- 14 mere refusal to deal or serve based on status,
- even with respect to an expressive association,
- 16 would fail under First Amendment scrutiny.
- 17 Instead, you know, you look at a case
- 18 like 303 Creative and there the concern was
- 19 about changing the message or a case like
- Hurley, gay and lesbian individuals could march,
- 21 you just couldn't change the message by holding
- 22 up a particular sign. So we recognize that
- there are going to be some applications where
- 24 you'd have to conduct that kind of First
- 25 Amendment analysis. But if the question, the

- 1 relevant question is could you just bar people
- 2 on the basis of a protected status from creating
- 3 an account. And it's not going to affect your
- 4 message. They want to, you know, lurk on X and
- 5 read other people's posts. I think that that
- 6 kind of law would certainly be valid.
- 7 I want to briefly address Justice
- 8 Gorsuch the question you asked about the scope
- 9 of CDA preemption under Section 230. Just to be
- 10 clear on this one, I -- I want to say there are
- 11 unresolved issues here. I would warn the Court
- 12 away from trying to resolve exactly how much
- conduct CDA 230 protects and exactly how that
- interacts with the Texas law here.
- The only point I would make is that,
- 16 you know, there are -- there are questions about
- 17 what it means to act in good faith, questions
- 18 about what it means for the platform to take
- 19 down content that -- that is otherwise
- 20 objectionable.
- 21 But however those interpretive
- 22 disputes might shake out in a particular case,
- 23 surely Texas here isn't saying that its entire
- law is preempted and it has no effect whatsoever
- and CDA 230 fully takes care of the problem.

1	So I think what the Court could do,
2	not knowing exactly the scope of how that
3	preemption issue might be resolved, is to say
4	whatever exists in that category of speech that
5	Texas is prohibiting, the editorial decisions
6	it's countermanding on the one hand versus what
7	CDA 230 would authorize on the other hand,
8	whether that's a big category or little
9	category, all of the things in that category
LO	constitute protected decisions by the platform
L1	that haven't been adequately justified. And I
L2	think that's all you need to say about the
L3	preemption issue in this case.
L4	JUSTICE ALITO: If a legislative body
L5	enacts a law requiring viewpoint neutrality in
L6	some area and it does so because it has it is
L7	concerned that people who express a particular
L8	viewpoint are suffering discrimination, is that
L9	law unconstitutional on the ground that the
20	intent of the legislative body was to benefit a
21	particular group?
22	GENERAL PRELOGAR: No, I don't think
23	that that kind of law would immediately be
24	unconstitutional. And, again, I think if it's
2.5	structured like a generally applicable public

1 accommodations law, there might be important or 2 significant governmental interests in being able to protect against that kind of discrimination. 3 CHIEF JUSTICE ROBERTS: Unless there 4 are any further questions? 5 JUSTICE KAGAN: Can I do one more? 6 7 CHIEF JUSTICE ROBERTS: Sure. JUSTICE KAGAN: The government has 8 9 spent a lot of time defending net neutrality, so 10 maybe I should have asked you this with respect 11 to Florida's law just given the breadth of that 12 And why are Internet service providers, in your view, so different and what if an Internet 13 14 service provider wanted to make certain content 15 distinctions? 16 GENERAL PRELOGAR: Internet service 17 providers are fundamentally different because 18 they are engaged in transmitting data in order 19 to make websites accessible, and that is not 20 inherently expressive. 21 They're certainly providing the -- the 2.2 infrastructure, the cable, the fiberoptics, and 23 the service to make sure that you can log in on 24 your home computer and access the Internet writ

large, but along the way, they're not compiling

- 1 that speech into any kind of expressive 2 compilation of their own. So we would put them in the same category as telephone and telegraph 3 companies or UPS, where you could say, sure, 4 they're literally facilitating the transmission 5 6 of speech, but they're not creating an 7 expressive product that could implicate the First Amendment principles at stake. 8 9 Now then you might ask, okay, well, what if they want to start discriminating with 10 11 respect to the service they're providing for 12 particular types of websites? The kind of quintessential example of this is an Internet 13 14 service provider that decides to slow down 15 service to a streaming site, let's say Netflix, 16 because it wants to direct Internet traffic to 17 some other website of its own choosing, maybe
- 19 neutrality could come in there and -- and say
- 20 you're not allowed to discriminate based on
- 21 content in that way, but that's because, again,

its own streaming service. We think net

- 22 there would be no expressive speech or -- or
- 23 compilation that you could attribute to the
- 24 Internet service provider itself.

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25 People don't sign up with Comcast or

1 Verizon to give them some kind of limited, 2 curated access to the Internet. They're 3 engaging in service with those companies because 4 they need someone physically to transmit the 5 data so they can get access to the whole 6 Internet. 7 JUSTICE KAVANAUGH: Can I ask one? I don't have to buy anything you just --8 9 CHIEF JUSTICE ROBERTS: Sure. 10 JUSTICE KAVANAGUH: -- said to rule 11 for your position in this case, anything you 12 just said on net neutrality, right? 13 (Laughter.) 14 GENERAL PRELOGAR: You do not have to agree with me, Justice Kavanaugh. I hope some 15 16 day, if it comes to it, to persuade you. 17 JUSTICE KAVANAUGH: I'm not --18 GENERAL PRELOGAR: But -- but --19 JUSTICE KAVANAUGH: -- I'm not saying, but I just want to make sure that's walled off. 20

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Heritage Reporting Corporation

GENERAL PRELOGAR: Nothing --

JUSTICE KAVANAUGH: Yeah. Yeah.

GENERAL PRELOGAR: -- about the

Court's decision in this case would at all

affect the net neutrality issue. You know, we

- 1 think that here, the platforms are engaging in
- 2 expressive activity. That's protected by the
- 3 First Amendment. And you can leave for another
- 4 day all of the kind of conduit questions that
- 5 come up in the net neutrality context.
- 6 JUSTICE KAVANAUGH: Thank you.
- 7 CHIEF JUSTICE ROBERTS: Thank you,
- 8 counsel.
- 9 Mr. Nielson.
- 10 ORAL ARGUMENT OF AARON L. NIELSON
- ON BEHALF OF THE RESPONDENT
- 12 MR. NIELSON: Thank you. It's been a
- long day. Mr. Chief Justice, and may it please
- 14 the Court:
- 15 This is not the first time that new
- technology has been used to stifle speech.
- 17 Telegraphs also discriminated based on
- 18 viewpoint, prompting a national -- a national
- 19 scandal. Yet, under the platforms' theory,
- 20 Western Union was just making editorial choices
- 21 not to transmit pro-union views.
- 22 Today, millions of Americans don't
- visit friends or family or even go to work
- online -- on person. Everybody is online. The
- 25 modern public square. Yet, if platforms that

- 1 passively host the speech of billions of people
- 2 are themselves the speakers and can
- discriminate, there will be no public square to
- 4 speak of.
- 5 We know this because Twitter has
- 6 admitted that their theory of the First
- 7 Amendment would allow them to discriminate not
- 8 just based on what is said on the platform but
- 9 "on the basis of religion or gender or physical
- 10 disability."
- 11 That's not the First Amendment.
- 12 That's Lochner 2.0. And as more than 40 states
- warned the Court, the implications are gravely
- 14 serious. For example, as New York explains, if
- these algorithms are constitutionally protected,
- 16 platforms may be able to continue selling
- 17 advertisers the ability to discriminate based on
- 18 race. Or, as Professor Lawrence Lessig, Zephyr
- 19 Teachout, and Tim Wu, who do not typically file
- 20 briefs in support of Texas, cautioned, not just
- 21 states but Congress may be powerless to address
- 22 the social media crisis devastating the lives of
- 23 kids.
- 24 HB 20 is a modest effort to regulate
- 25 such power in the context of viewpoint

- 1 discrimination. Platforms can say anything they
- want under HB 20 about anything. There's no
- 3 limit. They can say anything they want. Users
- 4 can block anything they don't want. There's no
- 5 limit on that. All that's left is voluntary
- 6 communications between people who want to speak
- 7 and people who want to listen.
- 8 This law is just nowhere near the
- 9 heartland of the First Amendment. Instead, this
- 10 is democracy and federalism, not a facial
- 11 pre-enforcement injunction.
- I welcome the Court's questions.
- JUSTICE THOMAS: If you -- if this was
- so clearly within a common law tradition, as you
- 15 suggest, why hasn't Congress seen fit to -- to
- 16 act as Texas has? And it appears Mr. Clement
- 17 suggests that actually Congress has acted in the
- 18 opposite direction. Would you comment on that?
- 19 MR. NIELSON: Yeah. I don't see
- 20 how -- with all respect to my friend, how their
- 21 reading of 230 is at all consistent with what
- 22 Congress said. They have all sorts of kind of
- 23 policy arguments about how 230 ought to work,
- but if you actually just read the words of the
- 25 statute, it doesn't work.

1 So his suggestion that Congress 2 somehow has kicked out Texas or said that that's not how he wants it to be I don't think is 3 consistent with the text of the statute. I 4 didn't hear a lot of textual argument coming 5 6 from Mr. Clement there. So that would be my --7 my first-line answer. My second-line answer is I have no 8 9 idea why Congress does or does not do, but I do know that Texas has the ability to protect 10 11 Texans, and that's what Texas has done here. 12 CHIEF JUSTICE ROBERTS: Counsel, you 13 began by saying, you know, the platforms, they 14 want to keep out this person and that person on 15 the basis of race or sex, and then you said 16 that's not the First Amendment. 17 Well, the First Amendment doesn't 18 apply to them. The First Amendment restricts 19 what the government can do, and what the 20 government's doing here is saying you must do 21 this, you must carry these people; you've got to 2.2 explain if you don't. That's not the First 23 Amendment. 24 MR. NIELSON: Well, respectfully, Your 25 Honor, the First Amendment is big. It applies

- 1 in a lot of different ways. So it's true, for
- 2 us, like, we're saying because this isn't
- 3 speech, it's conduct, we can require viewpoint
- 4 neutrality.
- 5 But, in other cases, the same
- 6 companies are saying -- when New York or some
- 7 other state says, hey, you can't have algorithms
- 8 that try to hook kids, they say, well, we have a
- 9 First Amendment right to do that. It's the same
- 10 First Amendment, the same First Amendment that
- 11 says -- I mean, if it's all First Amendment,
- then I guess it's going to be hard for Texas to
- say you have to be viewpoint-neutral, but it's
- 14 also going to be hard for California and
- 15 Illinois or anybody else to say you can't have
- an algorithm that hooks kids because it's all
- 17 the same First Amendment.
- 18 CHIEF JUSTICE ROBERTS: Yeah, I'm sure
- 19 it's the same for all the other -- the other
- 20 states. The question is they don't have the
- 21 obligation to act in the same way that you as
- the state has the obligation to do.
- They can discriminate against
- 24 particular groups that they don't like, whether
- it's a group that encourages kids to take the

- 1 Tide pod contest or something else. And you
- 2 have different obligations.
- 3 MR. NIELSON: I guess a couple ways I
- 4 could respond to that, Your Honor. The easiest
- 5 one I'm going to talk about is, if I may, common
- 6 carriage. My reaction coming to this case was
- 7 the same as yours. My reaction was: Well, wait
- 8 a minute, it's their own platform. You can't
- 9 censor. Like, they're private.
- 10 But that's the exact same scenario
- 11 that came up with the telegraph. The idea the
- 12 telegraph was dumb pipes is not true. Instead,
- what the telegraph was they had the technologic
- 14 -- technological ability to say that we're not
- going to let this type of speech through.
- 16 CHIEF JUSTICE ROBERTS: No, you're
- absolutely right, but it's kind of begging the
- 18 question. You're assuming that they are like
- 19 the telegraph. It seems to me that that's a big
- 20 part of what the case -- case concerns.
- 21 And I'm just not sure that -- I mean,
- the telegraph had a particular compelling type
- of monopoly. I mean, if you didn't want to use
- the telegraph that was there, you usually didn't
- 25 have an alternative choice, or whether you're

- 1 talking about railroads or other types of common
- 2 carriers, I'm not sure the same thing applies
- 3 with respect to social platforms.
- 4 MR. NIELSON: So I give you my theory
- 5 for why common carriage is important here. As I
- 6 look at the cases, and I agree, they're really
- 7 hard to figure out where conduct starts and
- 8 speech ends and all of that, and you look at all
- 9 the various cases this Court has said, some
- 10 commentators say they can't be reconciled. I'm
- 11 not sure about that.
- But I think as a helpful way to think
- about it is we know that there is a line between
- 14 speech and conduct, and we know that common
- 15 carriage has always been on the non-speech side
- of the line, the conduct side of the line. So,
- 17 if this falls within the common law tradition of
- 18 what is common carriage, nobody has ever thought
- 19 that falls on the speech side of the line. So
- 20 we -- we can't make them, you know, say
- 21 something otherwise that they -- that they
- 22 didn't want to say.
- The whole point of it is that's a
- 24 signal to the Court, that's a way that the Court
- 25 can figure out which side of the line are we on.

1	JUSTICE SOTOMAYOR: That that's
2	CHIEF JUSTICE ROBERTS: Well, as you
3	said, it turns on whether you're saying who do
4	you want to leave the judgment about who can
5	speak or who can't speak on these platforms, and
6	do you want to leave it with the government,
7	with the state, or do you want to leave it with
8	the platforms, the different various platforms.
9	MR. NIELSON: Well
10	CHIEF JUSTICE ROBERTS: The First
11	Amendment has a thumb on the scale when that
12	question is asked.
13	MR. NIELSON: It does, and that's why
14	it's important, as I said, to go back to look at
15	the history on this, because, at some point, the
16	First Amendment has to end, or everything is
17	covered by the First Amendment.
18	This Court has said that the way that
19	we tell the difference is whether it's
20	inherently expressive. And the Court has said
21	what they mean by "inherently expressive." They
22	talked about in, you know, Miami Herald, you're
23	not a passive conduit. We talked about in
24	Hurley whether you're intimately connected.
25	Well, this Court last year had a case

- in Taamneh where they talked about what these
- 2 platforms do, and they say that they are
- 3 passively connected to the speech on their
- 4 platforms and that they're agnostic about the
- 5 content. It's just one big algorithm that's
- 6 matching things together.
- 7 And I think that that's important.
- 8 But I also want to stress, if I may, again, this
- 9 is a facial posture. And if you look at the
- 10 breadth of our statute, there is -- the talk
- 11 about, you know, whether you have to host
- 12 somebody's speech. There's also about you just
- 13 want to read Facebook. That is one of the
- 14 provisions of our statute.
- You go online in the morning and you
- 16 want to see what's going on in the world,
- according to their theory, they can stop you
- 18 from doing that too.
- 19 And that's surely public accommodation
- 20 law. The idea that somebody -- they don't like
- 21 somebody because of their race or their
- disability or something like that, and we're
- going to say we're not going to allow you onto
- 24 our platform, that surely cannot be
- 25 constitutional. That's what I mean by that's

- 1 Lochner.
- 2 That is, you have gone beyond any
- 3 content of the platforms themselves on their
- 4 page to saying we're not going to let people
- 5 even look at what we're selling. That's a book
- 6 store saying we won't tell you our book. That's
- 7 different from saying we won't publish your
- 8 book.
- 9 JUSTICE KAGAN: Do you think there are
- any unconstitutional applications of your law?
- MR. NIELSON: I mean, that's a hard
- 12 question. I suspect that there might be.
- 13 JUSTICE KAGAN: What would they look
- 14 like?
- 15 MR. NIELSON: So the one that comes to
- 16 mind would be, imagine -- and this comes up in
- 17 -- in their brief -- they picked, like, the most
- 18 vile example. And they say: Imagine a
- 19 publisher didn't want to publish the book
- 20 written by the Proud Boys, was the example that
- 21 they used.
- I think you might very well have an
- as-applied challenge to that, but the problem
- for them is they picked the most vile example
- when I think all of them would say: Well, wait

- 1 a minute, surely you can let them on Facebook
- 2 and you can't kick them off because their
- 3 grandma said something outrageous. Right?
- 4 So there's got to be a limit there.
- 5 And that's why a facial resolution of this case
- 6 doesn't work.
- 7 And if it is --
- 8 JUSTICE KAGAN: Then how do you
- 9 separate the one from the other? Where's the
- 10 line?
- 11 MR. NIELSON: That's hard, right? I
- would say this Court struggled with that in 303
- 13 Creative because it's really hard to know when
- something becomes inherently expressive. And
- the Court's cases like Dale, about when does
- something that happened, all of those are hard
- 17 cases.
- 18 But in all of them, this Court has had
- 19 facts. They have actually looked at the facts
- of the case and tried to figure out as applied
- 21 whether that makes sense here.
- In this situation there's a million
- 23 applications of this law that are perfectly
- 24 fine. And they pick some of the most vile
- 25 possible hypotheticals, ignoring, by the way,

- 1 the provision of Texas law which they never
- 2 addressed, which says under Texas law, if you
- 3 don't want to hear content, they are allowed to
- 4 make sure you never hear that content.
- 5 So all you have left -- I mean, again,
- 6 they never mention at all, that's like the focus
- 7 point of our brief, they never respond to it.
- 8 But that means all that's left is I don't want
- 9 to hear this type of speech. I just want to
- 10 hear this type of speech. And it's just
- 11 voluntary communication. That's a telephone.
- 12 JUSTICE BARRETT: Mr. Nielson, we --
- 13 you -- you heard during the prior argument a lot
- 14 of conversation about how broad Florida's law
- 15 was. I read Texas's law to be more narrow in
- its coverage, that it wouldn't sweep in some of
- the examples we were using in the last argument
- 18 like Uber, Etsy; is that -- am I correct?
- MR. NIELSON: I think that's fair,
- 20 Your Honor.
- JUSTICE BARRETT: So what platforms
- 22 does Texas's law cover? Am I right that it
- 23 covers only the classic social media platforms
- like YouTube, Facebook?
- 25 MR. NIELSON: So that's what their

- deponent has said, the only ones they were sure
- 2 that it was covered was Facebook, Twitter, and
- 3 YouTube.
- 4 JUSTICE BARRETT: But that's their
- 5 deponent. Presumably Texas is the one who can
- 6 authoritarily -- if it was in the Texas's --
- 7 MR. NIELSON: Yeah.
- 8 JUSTICE BARRETT: -- courts --
- 9 MR. NIELSON: Yeah.
- 10 JUSTICE BARRETT: -- if it's not them,
- 11 they are not the one that get to decide
- 12 authoritarily what the scope of the law is?
- MR. NIELSON: Well, correct. I mean,
- we would have to prove it at trial, that they're
- 15 --
- JUSTICE BARRETT: Well, what is --
- 17 MR. NIELSON: -- are subject to it.
- 18 JUSTICE BARRETT: -- Texas's position
- 19 about the scope of the law?
- MR. NIELSON: Well, the law says that
- 21 it applies to any platform with more than 50
- 22 million active users per month. So I'm not sure
- where some of the other platforms fall on that.
- The ones that we know are the three biggest ones
- 25 fall within that.

JUSTICE BARRETT: So you're making 1 2 that judgment based on size. So it is nothing about the definition. I mean, in the last 3 argument we were pointing out that the Florida 4 law in defining what a platform does and how it 5 6 works would encompass Uber, for example. 7 MR. NIELSON: Oh, oh --8 JUSTICE BARRETT: But you're saying 9 that you're just assuming this is based on numbers. 10 11 MR. NIELSON: No, I apologize, Your 12 There is also a separate provision which defines social media platform as a website open 13 14 to the public, allowing a user to create an 15 account and enables users to communicate with 16 other users for the primary purpose of posting 17 information, comments, and so on. 18 JUSTICE BARRETT: And so is it Texas's 19 position that that definition then covers the classic social media sites? And by "classic 20 social" -- "social media sites" I mean sites 21 2.2 like Facebook and YouTube? 23 MR. NIELSON: Yes, Your Honor. JUSTICE BARRETT: And that it would 24 25 not sweep more broadly to some of these other

- 1 things, like Etsy?
- 2 MR. NIELSON: I don't think so, Your
- 3 Honor, but the important --
- 4 JUSTICE KAGAN: But the district court
- 5 thought it covered WhatsApp. Do you think that
- 6 it doesn't?
- 7 MR. NIELSON: I don't know the -- I
- 8 don't know answer. That's the answer -- that's
- 9 the best I can give you. I don't know. We
- 10 don't have discovery into that. We have the
- 11 deponent, their own witness said these are the
- 12 three that we are sure are covered.
- 13 It might very well be. That's another
- 14 reason why it's hard to do this on a facial
- basis, because it might very well be WhatsApp,
- which sure looks like a telephone to me, would
- 17 be covered by --
- 18 JUSTICE JACKSON: But what about -- I
- 19 mean, within the big three, there are some
- 20 e-mail-looking functions, aren't there? I mean,
- 21 I -- I appreciate that it's hard to do this
- 22 because we don't have a record, but I understood
- 23 that face -- Facebook, for example, which you
- say would be covered, has a messenger
- 25 function --

1 MR. NIELSON: Yes, Your Honor. 2 JUSTICE JACKSON: -- which looks like 3 e-mail. So wouldn't we have to do this at the level of the functionality of these various 4 platforms, rather than at the kind of entity 5 6 level? 7 MR. NIELSON: Yes, Your Honor, you would. And it's not just that. You'd also have 8 9 to go through the different types of verbs 10 included in our statute for censoring, including 11 the one that they keep ignoring, which is the 12 ability to receive the expression of somebody 13 else. 14 That's when I say you look at the text 15 of the statute, their theory would mean that 16 even if you just want to lurk and just listen 17 and see what other people are saying, they can 18 kick you off for any reason at all. So if you 19 have somebody who had never posted anything or 20 their speech is identical to the speech of 21 somebody else, their theory is: Well, we can 22 kick you off. 23 That seems to be pretty far into the 24 world of public accommodations, like now 303 was 25 a narrow case. If that's what 303 means, like,

- 1 boy, now we're really, really, really big, you
- 2 know, hence, Digital Lochner or Lochner 2.0, the
- 3 idea that everything can't be protected by the
- 4 First Amendment at some point, there's lines of
- 5 content.
- JUSTICE GORSUCH: Counsel, yeah,
- 7 during the prior argument, which I'm sure you
- 8 listened to attentively --
- 9 MR. NIELSON: Yes, Your Honor.
- 10 JUSTICE GORSUCH: -- there -- there
- 11 was some discussion about how difficult life
- 12 will be if these injunctions are dissolved and a
- parade of horribles and expenses and difficulty,
- 14 geofencing, Texas or Florida. Can you address
- 15 some of those concerns?
- MR. NIELSON: Yes. Two answers, if I
- may? First, there was some suggestion that the
- 18 prohibition on discrimination against Texas or a
- 19 part of Texas is somehow a trap to keep
- 20 companies in, that's not true.
- 21 If you read the statute, that's not
- 22 what it says. There's a separate provision in
- 23 the statute which is the jurisdictional hook,
- 24 which is, you know, if you're doing business in
- 25 Texas -- and, by the way, even if Texas tried to

- do that, there's something called personal
- 2 jurisdiction that you can simply just leave a --
- 3 a forum. That's this Court's decision in Ford.
- 4 So that argument, it's just not true.
- 5 But the other part that I think is really
- 6 important about this is Texas's law, what is the
- 7 remedy here? It's an injunction. There's no
- 8 damages here. It's an injunction.
- 9 And, in fact, we know that it's not
- 10 going to flood the courts because the injunction
- 11 against the attorney general is limited to the
- 12 attorney general. There's private enforcement
- of Section 7.
- 14 And we have a handful of cases,
- because you don't get damages. So it's hard,
- 16 unless you have a really darn good case to be
- able to go to court if nobody's going to get
- damages for prevailing, which I think matters a
- 19 lot in terms of, like, what are the real world
- 20 consequences here?
- They're going to have some lawsuits by
- 22 the attorney general for injunctions. And if we
- 23 can't prove it, if we can't prove viewpoint
- 24 discrimination, they will prevail.
- JUSTICE KAVANAUGH: Did you say they

- 1 could stop doing business in Texas under this
- 2 law?
- 3 MR. NIELSON: Yes, Your Honor, of
- 4 course. I mean, it's -- it's true under the
- 5 law, but it's also just true as a matter of
- 6 personal jurisdiction. Anybody can get out of
- 7 any jurisdiction that they want to.
- JUSTICE KAVANAUGH: I just meant under
- 9 the law.
- 10 MR. NIELSON: Correct, yes, under the
- 11 law, yes, Your Honor.
- 12 CHIEF JUSTICE ROBERTS: How does that
- work, if you're talking about Facebook? I mean,
- if somebody e-mailed and all that. If they send
- something into Texas, are they doing business in
- 16 Texas?
- 17 MR. NIELSON: No, Your Honor, although
- 18 that would be a fun jurisdiction case. The
- 19 answer as I understand it is you have to
- 20 personally avail yourself of the forum.
- 21 So merely because somebody can look at
- your website, if you're not having some
- 23 purposeful direction towards the forum, that's
- 24 generally not sufficient.
- 25 CHIEF JUSTICE ROBERTS: Well, no,

- 1 these -- it's a worldwide sort of thing and
- 2 people are going to be sending stuff left and
- 3 right and you know that as the -- as the
- 4 company. I'm not sure -- I don't see how they
- 5 can wall off Texas from the activities of the
- 6 social media platform.
- 7 MR. NIELSON: Two answers. One, they
- 8 can. They have the technological abilities.
- 9 It's called geofencing, which they can carve
- 10 off. I mean, if they wanted to, they can
- 11 probably carve off this building itself. They
- 12 have the ability all the way down to that
- 13 granular level.
- But, again, more than that, it isn't
- just it shows up there. If you want to have an
- 16 account with Facebook or Twitter or any of the
- others, like, there is a contractual
- 18 relationship between the two.
- 19 So they have customers that are in
- these places. And people say, well, they don't
- 21 have any customers because they're not charging
- 22 any money. Well, we know that if they're not
- charging any money, like, you're the -- you're
- the product.
- 25 So they're taking your data and

- 1 they're selling it to the advertisers, which is
- 2 why it's so important that we recognize that if
- 3 this algorithm is protected by the Constitution,
- 4 then they can take that data and sell it to
- 5 people and have highly targeted ads based on
- 6 socioeconomic characteristics.
- 7 The New York brief explains that on
- 8 page 12, which I think is important and doesn't
- 9 -- shouldn't get lost in this. They picked,
- 10 again, the most vile examples, which are the
- 11 fanciful things we don't do in a facial posture,
- and they try to say, well, that means the whole
- law should fail. There's a whole lot of
- 14 perfectly fine applications that the Court needs
- 15 to remember and not lose site of here.
- 16 JUSTICE KAVANAUGH: What -- what about
- 17 a terrorist's speech? How is that handled?
- MR. NIELSON: Yeah. So a few ways.
- 19 The first response that I would have to that is
- 20 the provision of the statute that they ignore,
- 21 which is no user has to receive anything they
- don't want.
- 23 JUSTICE KAVANAUGH: Right. That still
- 24 allows --
- MR. NIELSON: Sure. Okay.

1 JUSTICE KAVANAUGH: -- the 2 communication of it. So that's not --3 MR. NIELSON: All right. Let's go through that there. So now we're -- now we're 4 -- most of the universe is gone, but the next 5 6 level of this, under Texas law, if it's illegal, 7 they don't have to do that either. So I'm assuming that a lot of the terrorism is going to 8 9 be, you know, like we're inciting you come join 10 Hamas or something like that. 11 JUSTICE KAVANAUGH: No, no, no, no, 12 no, no, no. Just the pro-Al-Qaeda kind of 13 messages that were common --14 MR. NIELSON: Okay. 15 JUSTICE KAVANAUGH: -- pre-9/11, post-9/11, not necessarily incitement but 16 17 advocating. 18 MR. NIELSON: Okay. Sure. 19 JUSTICE KAVANAUGH: Yeah. 20 MR. NIELSON: So we put aside the two 21 -- first two --2.2 JUSTICE KAVANAUGH: Yeah. 23 MR. NIELSON: -- levels here. Third, 24 they're allowed under the statute to pick any categories they want. So if they want to keep 25

- 1 the category for which this speech falls in,
- 2 that's their choice. If they want to cut that
- 3 category out, they're free to do so. They just
- 4 can't do so on a viewpoint basis.
- 5 And At the end of the day --
- 6 JUSTICE KAVANAUGH: So when -- that
- 7 last clause, they can't do it on a viewpoint
- 8 basis, how does that work with terrorist speech?
- 9 MR. NIELSON: Sure. So it's hard to
- say with terrorist speech because you'd have to
- 11 pick the category, but assume that it is, you
- 12 know, Al-Qaeda. You can't -- you could -- you
- can't very well say you can have the, you know,
- 14 anti-Al-Qaeda but not the pro-Al-Qaeda. If you
- just want to say no one's talking about Al Qaeda
- 16 here, they can turn that off.
- 17 And then the last point, this is at
- the very end of the game, so you've gone through
- 19 all of those things, all you have left are
- voluntary people wanting to talk to each other.
- 21 And, I mean, people say horrible things on the
- 22 telephone, and that's -- and I don't think we've
- ever thought, well, you know what, we're going
- 24 to turn -- we're going to turn that off because
- 25 we don't want the telephone providers to be able

- 1 to say -- have that sort of right to -- to
- 2 censor.
- If I may, I mean, with some hesitance,
- 4 I want to talk about Orwell a little bit, and I
- 5 say that with some hesitance. But my reaction
- 6 coming to this case was very similar to yours.
- 7 I looked at this and I'm like: Wait a minute.
- 8 These are companies. They have their own
- 9 rights. We don't generally think of censorship
- 10 as something from the -- from private people.
- 11 That's the government.
- Here's how I came around on this.
- 13 Maybe it'll persuade you. Maybe it won't. I
- 14 came around on this to say this is something
- 15 further up the food chain than that ordinary
- level of political discourse. This is just the
- 17 type of infrastructure necessary to have any
- 18 kind of discourse at all. That's why I keep
- 19 going back to the telegraph.
- This isn't, you know, the -- the level
- of discourse where they're making the content
- decisions that we make our decisions based on.
- 23 This is the infrastructure that we need to have
- 24 any sort of discourse at all.
- So, if we say we want to have that

- 1 type of infrastructure not have, you know,
- 2 censorship on it, that would mean we would have
- 3 to have a rapid -- a massively increased federal
- 4 government because it would have to control all
- 5 the infrastructure. And then we would have,
- 6 okay, now you can't discriminate based on this
- 7 kind of infrastructure of how things work.
- 8 That's not -- I mean, that is Orwell,
- 9 right? So, for me, the answer is, for these
- 10 kind of things like telephones or telegraphs or
- 11 voluntary communications on the next big
- 12 telephone/telegraph machine, those kind of
- private communications have to be able to exist
- 14 somewhere. You know, the expression like, you
- know, sir, this is a Wendy's. There has to be
- some sort of way where we can allow people to
- 17 communicate --
- 18 JUSTICE JACKSON: And is that just
- 19 because of the -- the modern public square? I
- 20 mean, Mr. Clement has said many, many, many
- 21 times that there's a distinction between public
- and private and that that's sort of driving his
- analysis as to when and under what circumstances
- this kind of regulation can be done.
- 25 And are you just rejecting that

- 1 because you're suggesting that they merge in
- 2 this situation given the nature of the
- 3 communications?
- 4 MR. NIELSON: I am not doing that.
- 5 JUSTICE JACKSON: Okay.
- 6 MR. NIELSON: And that's, again -- you
- 7 know, I'll try again to be artful. These are
- 8 complicated concepts. But I think about the
- 9 common carrier as a really useful tool for this
- 10 Court because we know that there's hard lines to
- 11 draw. It's really hard to tell the difference
- 12 between FAIR and Miami Herald, like, in the
- 13 application, especially when you kind of get
- down to the granular level. It's really kind of
- 15 hard to tell.
- I think it would be helpful if the
- 17 Court had a compass that could kind of, like,
- 18 give us some direction of where to draw those
- 19 lines. And common law, common carriage is that
- 20 compass.
- 21 JUSTICE JACKSON: But are you
- 22 suggesting that a common carrier, as the SG
- 23 pointed out, could never have First Amendment
- 24 protected activity? I mean, that's why I keep
- 25 going back to doesn't this have to be not at the

- level of entity but at the level of sort of what
- 2 exactly are they doing in a particular
- 3 circumstance? Because you just seem to say,
- 4 well, these are common carriers, so everything
- 5 they do is conduct and, therefore, we can
- 6 regulate it. And I don't know that that's the
- 7 way we've ever thought about this.
- 8 MR. NIELSON: Well, it is how the
- 9 Court thought about it with telegraphs, which I
- 10 think is a useful way of thinking about it. I
- 11 mean, my friend in the government says, well,
- 12 you know, they're just transmitting speech. But
- that's totally question-begging because they
- 14 have the technological ability not just to do
- 15 that.
- The reason that cellphones don't,
- 17 like, screen your calls or telegraphs didn't
- 18 like --
- 19 JUSTICE GORSUCH: Well, Mr. Nielson,
- 20 I'm sorry to interrupt --
- MR. NIELSON: Oh, sorry.
- JUSTICE GORSUCH: -- but I -- I -- I
- think you'd agree with Justice Jackson, though,
- that there might be some speech that these
- carriers, even as a common carrier, would be

- 1 their own.
- 2 MR. NIELSON: A hundred percent, yes,
- 3 Your Honor.
- 4 JUSTICE GORSUCH: And -- and you do
- 5 have to take that function by function.
- 6 MR. NIELSON: Yes, and that's the
- 7 other part of this law, which I think is so
- 8 important is -- to recognize is we don't say one
- 9 word about what they can say.
- 10 So I'll kind of disaggregate the
- 11 functions of what's going on here. They have
- 12 the one function, which is they are creating a
- message. We do nothing about that. They can
- say whatever they want about specific posts or
- 15 anything, and that's fine.
- 16 But there's a separate thing that they
- do, which is facilitate conversations between
- 18 two people, which is like a phone.
- 19 JUSTICE GORSUCH: I understand that.
- Now one of the things that we've sometimes
- looked at in the past, this Court, I mean, in
- the common carrier world is market power.
- MR. NIELSON: Yes, Your Honor.
- JUSTICE GORSUCH: And how do you
- analyze that here? On the one hand, there are

- 1 network effects that one would take account of
- 2 in any analysis of -- of market power, and that
- 3 might -- might help you. On the other hand,
- 4 this is a bit unlike a telegraph in the sense
- 5 that there might only be one right-of-way to run
- 6 the wires, and there might be serious practical
- 7 barriers for more than one set of wires.
- 8 Here, one can start a new platform at
- 9 least in theory anytime.
- MR. NIELSON: Yeah. So I guess --
- 11 JUSTICE GORSUCH: Fewer barriers to
- 12 entry but market effects.
- 13 MR. NIELSON: Sure. So the first
- 14 answer is, if we are not talking about speech,
- if we're just in the world of conduct, then
- we're not talking about market power at all.
- 17 And we know that because cellphones are
- intensely competitive markets and yet they're
- 19 still all common carriers. But let's move that
- 20 aside.
- Now we're saying that there's some
- 22 sort of, you know, reason to focus on market
- 23 power. It's true. This is not like the market
- 24 power of there's just one bridge. But, as an
- economic matter, there's really no difference.

- 1 And I know this -- here's, like, a simple kind
- 2 of a way to look at it: Twitter has its -- its
- 3 -- its platform. There's a lot of competitors
- 4 for Twitter, would-be competitors, including
- 5 Threads for Meta, which is backed by, like, one
- of the largest companies in the world. They
- 7 invested massive amounts of money to try to
- 8 break up the Twitter monopoly, and they failed
- 9 miserably. I mean --
- 10 JUSTICE GORSUCH: So what do we do
- 11 about -- I mean, there's some legislative
- 12 findings here about market power. What do we --
- what deference do we owe those, if any?
- MR. NIELSON: I would think
- 15 considerable deference, Your Honor. This is a
- 16 sovereign state. We don't usually treat states
- 17 like the FTC where we subject it to, you know,
- 18 arbitrary and capricious hard-look review. The
- 19 state is entitled to make determinations as a
- 20 matter of law as to how things are.
- 21 And, obviously, at some point, it
- 22 might be so far afield, but some -- I sure hope
- the states get, you know, some deference on such
- 24 important questions from the this Court.
- 25 CHIEF JUSTICE ROBERTS: This may --

1 JUSTICE BARRETT: Mr. Nielson, can I 2 just -- oh, sorry. Go ahead, Chief. 3 CHIEF JUSTICE ROBERTS: This may be the same question that Justice Gorsuch was 4 asking, but does the nature of the economy at 5 issue matter to us? I mean, the social media 6 7 platforms, the Internet, all of that stuff, an 8 incredibly dynamic market. You know, the 9 government maybe not so much. 10 And -- and it's -- it's -- and yet 11 it's -- it's sort of an inflection point to say 12 that the government has the authority, by categorizing the members -- the participants in 13 14 this dynamic market as common carriers, to take 15 over extensive regulation of them, not with 16 respect to communication, but all sorts of 17 things. 18 I mean, when you're talking about 19 railroads or telegraphs, it's not just moving, transportation, it's what the railroads look 20 21 like, what the safety things they have to have, 2.2 a whole range of things, that, you know, in the 23 wild west economy surrounding the social media 24 platforms and the Internet may be totally inapt. 25 Now, you know, I don't know if it

- 1 comes at a time when you -- you need to
- 2 make that transition or not, but that is a very
- 3 big step when it comes to the extent of
- 4 government regulation.
- 5 MR. NIELSON: I -- I certainly think
- 6 that's fair. My reaction -- my response is
- 7 going to be this is a facial pre-enforcement
- 8 injunction. We should at least be able to make
- 9 our showing on the facts. We're quite confident
- 10 that we would be able to show not just market
- 11 power but durable, extensive market power here.
- I -- I -- I actually don't think it
- 13 would be even all that difficult to make that
- showing, so to the extent that market power is a
- 15 requirement, I think that they haven't shown
- 16 that they're likely to -- they're likely to
- 17 prevail on the merits as to that, which is
- another reason why a facial injunction is just
- 19 simply inappropriate.
- 20 Bring an as-applied case and we're
- 21 happy to litigate that. It's really hard to,
- 22 what's facially, they can pick a few examples,
- and then say the whole thing fails.
- JUSTICE BARRETT: Mr. Nielson, what
- 25 besides market power -- I want to give you a

- 1 chance to elaborate on your definition of common
- 2 carrier. I mean, you've said conduct, market
- 3 power, what else?
- 4 MR. NIELSON: Sure. So the main
- 5 requirement of common carrier, this is where
- 6 common carriage and public accommodation are if
- 7 not, you know, cousins, maybe twins, is it has
- 8 to be open to the public, which means that it is
- 9 not a private associational group or something
- 10 like that.
- 11 You hold yourself out open to the
- 12 public with non-differentiated contracts. You
- have this as a contract with everybody. So
- 14 that's the very first one.
- The second is it has to be the type of
- industry that has traditionally been regulated
- as such. So, for public accommodation, that's
- 18 your inns and your restaurants. For common
- 19 carriage, that's where you're talking about
- 20 things like bridges and -- and
- 21 telecommunications.
- JUSTICE BARRETT: But then you get
- into the problem of having to draw the analogy,
- 24 right? I mean, the Chief just called the
- 25 Internet kind of like the wild west of the

- 1 Internet and the Internet looks a lot different.
- 2 Even each of these platforms has different
- 3 functionalities within it.
- So, you know, when you extend common
- 5 -- when you -- when you call -- you've got grist
- 6 mills and then railroads and cable companies.
- 7 MR. NIELSON: Mm-hmm.
- 8 JUSTICE BARRETT: Each time you
- 9 encounter something new that might qualify as a
- 10 common carrier, you have to make a decision does
- 11 it -- does it fit the bill or not.
- 12 MR. NIELSON: Sure. So I quess I can
- 13 keep going further. That's why some courts have
- 14 said, well, maybe there's additional
- requirements that we can put on common carriage.
- One is market power, which is, not everybody
- 17 says, I don't know how that works with
- 18 cellphones, but they said, well, you need market
- 19 power, and the other was it has to be somehow
- invested with a public interest.
- 21 And, here, under that, we know that if
- 22 it's state action to block somebody from your
- 23 Twitter account, how can that not be infected
- 24 with a public interest?
- JUSTICE BARRETT: Thank you.

1	CHIEF JUSTICE ROBERTS: Justice
2	Thomas?
3	Justice Alito?
4	Justice Sotomayor?
5	JUSTICE SOTOMAYOR: I have a problem
6	with laws like this that are so broad that they
7	stifle speech just on their face, meaning I
8	think that's what the government's been trying
9	to say.
10	If you have a particular type of
11	speech that you want to protect against or or
12	promote, it would be one thing to have that kind
13	of law, but we have a company here, Discourse,
14	who's also a direct messaging app.
15	And there's no question that your law
16	covers them, but they tell us that their whole
17	business model is to promote themselves to a
18	particular message and groups of messages. So
19	they're not doing it indiscriminately. You're
20	basically saying to them, if they're out there
21	and they're a common carrier, they can't have
22	this this kind of business model.
23	MR. NIELSON: I mean, two responses if
24	I may, Your Honor.
25	The first is, as to the particular

- 1 company, we're only talking about the three
- 2 largest -- maybe more depending on who falls
- 3 within the 50 million -- the largest
- 4 telecommunications companies on earth. We're
- 5 not talking everybody else.
- 6 JUSTICE SOTOMAYOR: Oh, so that -- so
- 7 you -- they -- okay.
- 8 MR. NIELSON: So -- but, as to the
- 9 second point --
- JUSTICE SOTOMAYOR: You're agreeing
- 11 with them that basically --
- 12 MR. NIELSON: Yeah.
- JUSTICE SOTOMAYOR: -- this law is
- 14 aimed towards them?
- MR. NIELSON: To -- to -- yes, to the
- 16 largest. We've never disputed that. But, even
- if you agree with all of that, I -- I -- I
- disagree with you, but I understand that there's
- 19 still applications of this law that should be
- allowed to go into effect.
- I don't see how they can say that they
- 22 can kick somebody off for off-platform speech of
- their grandmother. That can't be. Or because
- they don't like it where you live in Texas, you
- know, you live in El Paso and not Dallas, so

- 1 you're not as valuable to the advertisers, so
- 2 we're going to kick you off. Surely, that can't
- 3 be okay.
- 4 CHIEF JUSTICE ROBERTS: Justice Kagan?
- 5 Justice Kavanaugh?
- 6 JUSTICE KAVANAUGH: Two very quick
- 7 ones. On the deference to the legislative
- 8 findings point, my memory is that there was a
- 9 trial in Turner Broadcasting.
- MR. NIELSON: Yes, Your Honor, that's
- 11 Turner II. So, you know --
- 12 JUSTICE KAVANAUGH: That's a --
- MR. NIELSON: -- maybe there will be a
- 14 Paxton II. I'm not sure how that plays out.
- JUSTICE KAVANAUGH: Right. But there
- 16 wasn't just -- there wasn't just Congress said
- this, that's good to go. There was a trial
- 18 about that, right?
- MR. NIELSON: Sure, Your Honor.
- JUSTICE KAVANAUGH: Yeah.
- MR. NIELSON: And like I said, we're
- 22 happy to -- to go to trial, but the Court --
- JUSTICE KAVANAUGH: That's all I
- 24 wanted to ask there.
- MR. NIELSON: Of course. Of course.

1 JUSTICE KAVANAUGH: And then, on -- on 2 common carrier, if a company says we're not a 3 common carrier, we don't want to be a common carrier, we're carrying a lot, but we're not a 4 common carrier, can the state make them into a 5 6 common carrier? 7 MR. NIELSON: The state -- that's a great question, and that was the first question 8 I had when I came to this case. 9 10 The answer is no, if you are not a 11 common carrier, you can't suddenly become a 12 common carrier. That's why I think it's important to think of it as a compass to kind of 13 14 tell you where the line is. 15 But I would urge the Court, if you're 16 interested, again, we've heard, you know, read 17 Professor Volokh's article. 18 One thing that really struck me as 19 strange was, well, wait a minute, they have terms of service, so how can they be a common 20 carrier? Because if you have terms of service 21 2.2 saying you can't do this. 23 And this Court addressed that very The case -- the case that he cited is 24 problem. 25 New York Central v. Lockwood from 1873 where the

- 1 Court said you can't just get out of the duties
- of common carriage by contract. If you're a
- 3 common carrier, you're a common carrier unless
- 4 you stop opening yourself up to the public.
- 5 JUSTICE KAVANAUGH: Seems a little
- 6 circular, but I'll end there. Yeah.
- 7 MR. NIELSON: Sure.
- 8 CHIEF JUSTICE ROBERTS: Justice
- 9 Barrett?
- 10 JUSTICE BARRETT: I just want to get a
- 11 clarification. So you said that Facebook could
- 12 geo-fence and just pull out of Texas? Was that
- 13 correct?
- MR. NIELSON: Of course, of course,
- 15 Your Honor. Yeah.
- 16 JUSTICE BARRETT: Okay. Because I was
- 17 just confused. Mr. Clement was pointing out,
- 18 you know, that according to the provisions of
- 19 the law, you couldn't. And I'm looking at
- 20 143A.002.
- MR. NIELSON: Mm-hmm.
- JUSTICE BARRETT: And it says, you
- know, that you can't censor users' expression,
- 24 ability to receive information, et cetera, based
- on a user's geographic location in this state or

- 1 any part of the state.
- 2 So you don't understand that to say,
- 3 well, based on your location in Texas, we're not
- 4 going to let you post content?
- 5 MR. NIELSON: Your Honor, this is one
- of the prohibitions of the law, that they can't
- 7 -- let me state it a different way if I -- if I
- 8 may.
- 9 There's a provision of the law which
- 10 is the jurisdictional hook that says who is
- 11 subject to this law at all. If you choose to do
- business in Texas, then this provision kicks in,
- and you can't discriminate against people after
- 14 you've chosen to do business in Texas based on
- 15 the status that they're in Texas.
- But, if you don't want to do business
- in Texas at all, that's a separate provision,
- 18 and you can get out of Texas. This is the
- 19 prohibition on what you can't do. If you choose
- 20 to do business in Texas, you can't darn well
- 21 discriminate against somebody because they're in
- 22 El Paso.
- JUSTICE BARRETT: And doing business
- 24 in Texas is -- is what, just allowing Facebook
- users to sign up in Texas, or is it, you know,

- 1 Facebook accepting ad money from Texas
- 2 corporations?
- 3 MR. NIELSON: That question has not
- 4 been resolved by any of the Texas courts because
- 5 none of them have been. But, as I read it, it
- 6 is you have to have, you know, customers in
- 7 Texas. You've entered into contractual
- 8 relationships with Texans.
- JUSTICE BARRETT: Thank you.
- 10 CHIEF JUSTICE ROBERTS: Justice
- 11 Jackson?
- 12 JUSTICE JACKSON: So Justice Barrett
- had exactly my same thought, and I just want to
- 14 clarify. So this doesn't speak in your view to
- 15 a business decision not to offer services in
- 16 Texas because, for example, their requirements
- 17 are too burdensome.
- 18 Instead, this is you're offering
- 19 business in Texas and everywhere else, but you
- 20 are prohibiting them from discriminating against
- 21 people on the basis of their geography, meaning
- they're in Texas?
- MR. NIELSON: Yes, Your Honor.
- JUSTICE JACKSON: Thank you.
- 25 CHIEF JUSTICE ROBERTS: Thank you,

1 counsel. 2 Rebuttal, Mr. Clement? 3 REBUTTAL ARGUMENT OF PAUL D. CLEMENT ON BEHALF OF THE PETITIONERS 4 MR. CLEMENT: Thank you, Mr. Chief 5 6 Justice. Just a few points in rebuttal. 7 First of all, as to the common carrier. The two classic elements of common 8 9 carrier status are missing here. One is that 10 you just transmitted or carried messages from 11 point A to point B. That's not what's going on 12 here. 13 We use the word in our -- our brief and from this Court's cases "disseminate." 14 15 "Disseminate" means to spread broadly. That 16 means you're in the expressive enterprise 17 business. There's zero tradition of treating 18 entities in the expressive enterprise business 19 as common carriers. 20 And then the -- the other factor is there really is like an essential facility. You 21 2.2 know, the telephone wires used to go, the copper 23 wire, the last mile to every house in America. 24 So, if you were kicked off Ma Bell, you were 25 really out of luck. This is the opposite

- 1 situation in the Internet where you have lots of
- 2 other choices.
- This is just not a common carrier.
- 4 Not that that really is talismanic under the
- 5 First Amendment anyways. Justice Thomas made
- 6 that point back in Denver carrier case and he
- 7 had it exactly right there.
- Now, second, public accommodation. I
- 9 wouldn't be worried about any other
- 10 accommodation law -- public accommodation law.
- 11 No other public accommodation law prohibits
- 12 discrimination on the basis of viewpoint and
- 13 applies exclusively to speakers.
- 14 That is a First Amendment red flag
- that you're trying to limit speakers' ability to
- 16 discriminate on the basis of viewpoint. That's
- just a frontal assault on editorial discretion.
- 18 Every other public accommodation law
- 19 that I'm aware of works differently.
- 20 Third point, protecting kids. If
- 21 you're at all concerned about protecting kids on
- 22 the Internet, that should be a vote in our favor
- in this case, because if you can't do viewpoint
- 24 discrimination, that disables us from doing many
- of the things that our companies try to do to

- 1 protect use online. I mean, the idea that,
- 2 okay, we're going to have to choose between
- 3 having -- if we have suicide prevention, we have
- 4 to have suicide promotion to avoid viewpoint
- 5 discrimination, that should be a non-starter.
- 6 And protecting kids is important even
- 7 as to the disclosure provision. There is a
- 8 record on this case at page 161 of the Joint
- 9 Appendix, a witness from Stop Child Predators
- 10 testified and said these disclosure provisions
- 11 give a roadmap to predators to figure out why
- their messages aren't getting to children, so
- they can figure out why they got bounced and
- they can try again and sort of work their way
- 15 around.
- 16 So the last point, and I think this is
- 17 an important one to end on, this idea that
- 18 somehow we're in -- you know, behind the eight
- 19 ball because we brought a facial challenge,
- 20 there is a -- a proud tradition of facial
- 21 challenges to vindicate First Amendment rights
- in this country. That's how many of these cases
- have been brought. There's an equally proud
- tradition of getting a preliminary injunction
- 25 against a law that is chilling speech.

1	And as the the General pointed out,
2	I mean, the party presentation rules have to be
3	foundational here. If we had gone into the
4	district court and said this is unconstitutional
5	on its face, and they said no, it's not because
6	of Gmail, we could have had a fair debate about
7	that. We could have modified our complaint if
8	necessary. That's a difficult issue. As I
9	said, the only court that I've seen that deals
10	with it directly said Gmail is not a common
11	carrier. But, in all events, we could have
12	litigated all of that. But the Plaintiff's
13	burden is not to think of any theory the
14	government could come up on appeal and then
15	foreclose it in the district court.
16	Thank you.
17	CHIEF JUSTICE ROBERTS: Thank you,
18	counsel, all counsel.
19	The case is submitted.
20	(Whereupon, at 1:49 p.m., the case was
21	submitted.)
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1
1:49 [1] 92 :20
10 [2] 21 :25 31 :16
100 [6] 30: 21,24,25 31: 1,3,
4
12 [1] 68 :8
12:29 [2] 1:17 4:2
143A.002 [1] 86 :20 161 [1] 91: 8
1873 [1] 85:25
1997 [1] 16:19
2
2 [2] 20 :8 32 :6
2's [1] 20:10
2.0 [2] 49 :12 64 :2
20 [4] 24:22 25:2 49:24 50:
2
2024 [1] 1:13
22-555 [1] 4:4
223 [1] 8:16 230 [29] 8:13,23 9:16 10:11,
16,20,21 11 :9,11,21,25 12 :
6,8,11,24 14 :3 23 :6 24 :9
25 :12,19,21 26 :15,24 43 :9,
13,25 44 :7 50 :21,23
26 [1] 1 :13
3
303 [7] 18 :25 28 :3 42 :8,18
58 :12 63 :24,25
365 [1] 27: 18
37 [1] 3:8
4
4 [1] 3:4
40 [1] 49:12
44 [1] 32:12
47 [1] 8: 16 48 [1] 3: 11
5
50 [2] 60:21 83:3
6
6 [1] 8 :17
7
7 [1] 65: 13
8
89 [1] 3:14
A A PON (S) O O 40 40 40
AARON [3] 2:8 3:10 48:10
abilities [1] 67:8 ability [8] 49:17 51:10 53:
14 63 :12 67 :12 74 :14 86 :
24 90:15
able 19 15:11 34:23 45:2
49 :16 65 :17 70 :25 72 :13
79: 8,10
above-entitled [1] 1:15

accepting [1] 88:1 access [3] 45:24 47:2,5 accessible [1] 45:19 accommodation [8] 56: 19 **80:**6,17 **90:**8,10,10,11, accommodations [8] 41: 7.9.13.18.24 **42**:10 **45**:1 **63**: according [2] 56:17 86:18 account 5 43:3 61:15 67: 16 **76**:1 **81**:23 acknowledge [4] 9:5 37: 20 40:4 42:5 Act [6] 8:19 26:19 40:17 43: 17 **50**:16 **52**:21 acted [1] 50:17 action [1] 81:22 active [1] 60:22 activities [2] 36:3 67:5 activity [4] 7:12 15:4 48:2 73:24 actor [1] 40:7 actually [15] 6:9 10:6 13:17. 21 15:16 16:8 29:14,23 40: 5,11 **41:**2 **50:**17,24 **58:**19 **79**:12 ad [1] 88:1 addiction [1] 14:18 additional [1] 81:14 address [4] 15:13 43:7 49: 21 64:14 addressed [2] 59:2 85:23 addressing [1] 6:23 adequately [1] 44:11 admitted [1] 49:6 adopt [1] 40:25 ads [1] 68:5 advertisers [4] 5:24 49:17 68:1 84:1 advocate [1] 5:19 advocating [1] 69:17 affect [2] 43:3 47:25 affecting [1] 33:1 affects [1] 17:24 affirm [1] 32:9 affirmatively [2] 15:21 24: afield [1] 77:22 afoul [1] 8:3 aggressive [1] 15:18 agnostic [1] 56:4 agree [5] 26:10 47:15 54:6 74:23 83:17 agreeing [1] 83:10 ahead [1] 78:2 aimed [1] 83:14 AL [2] 1:4 70:15 Al-Qaeda [1] 70:12 Alexandria [1] 2:2 algorithm [3] 52:16 56:5 **68:**3 algorithms [6] 9:11 14:16 23:19.23 49:15 52:7

ALITO [16] 18:21 20:7 22:8. 18 **23**:5.6 **24**:3 **25**:23 **26**: 11.25 27:24 29:7 30:7 37: 16 44:14 82:3 allow [4] 24:6 49:7 56:23 72:16 allowed [6] 16:5 35:11 46: 20 59:3 69:24 83:20 allowing [2] 61:14 87:24 allows [1] 68:24 allusion [1] 8:13 alternative [1] 53:25 although [2] 23:22 66:17 Amendment [44] 4:25 5: 14 **6**:6 **10**:14 **15**:4,20 **18**:9 20:12 21:16 25:5 38:1,8, 14,20 **39:**6,17 **40:**8 **42:**3,11, 16,25 46:8 48:3 49:7,11 **50**:9 **51**:16,17,18,23,25 **52**: 9,10,10,11,17 **55:**11,16,17 **64:4 73:23 90:**5.14 **91:**21 America [2] 36:10 89:23 Americans [1] 48:22 amicus [4] 2:6 3:7 37:11 39.19 amount [2] 29:13 30:18 amounts [1] 77:7 amplify [2] 15:23 39:3 analogies [1] 27:3 analogy [4] 6:4 24:20 37: 19 80:23 analysis [3] 42:25 72:23 76:2 analvze [1] 75:25 announcement [1] 21:24 announcements [1] 21: another [4] 35:16 48:3 62: 13 79:18 answer [10] 19:6 39:14 51: 7,8 **62**:8,8 **66**:19 **72**:9 **76**: 14 85:10 answers [2] 64:16 67:7 anthologies [1] 25:14 anthologist [1] 24:25 anthology [4] 24:21,22 26: anti-Al-Qaeda [1] 70:14 anti-Semite [2] 19:7.18 anti-Semites [1] 17:9 anti-Semitic [3] 5:22 7:23 anybody [3] 20:17 52:15 **66**:6 anytime [1] 76:9 anyways [1] 90:5 apologize [1] 61:11 app [1] 82:14 appeal [3] 8:7 21:12 92:14 APPEARANCES [1] 2:1 appears [2] 24:5 50:16 Appendix [1] 91:9 applaud [1] 10:25 applicable [2] 41:18 44:25

application [6] 11:7 17:1, 17 **35**:7 **42**:4 **73**:13 applications [9] 12:3 16: 25 **17**:14 **42**:9,23 **57**:10 **58**: 23 68:14 83:19 applied [3] 40:14 42:6 58: applies [6] 38:8,20 51:25 54:2 60:21 90:13 apply [2] 21:16 51:18 appreciate [1] 62:21 **arbitrary** [1] **77:**18 area [1] 44:16 areas [1] 7:18 aren't [2] 62:20 91:12 argue [1] 11:20 argument [20] 1:16 3:2,5,9, 12 **4**:4,8,13 **10**:8 **20**:13 **23**: 7 **37**:10 **48**:10 **51**:5 **59**:13, 17 **61**:4 **64**:7 **65**:4 **89**:3 arguments [3] 28:9,10 50: around [3] 71:12,14 91:15 arrange [1] 9:11 artful [1] 73:7 article [1] 85:17 as-applied [2] 57:23 79:20 aside [3] 27:15 69:20 76:20 aspersions [1] 14:25 assault [1] 90:17 associated [1] 17:21 association [1] 42:15 associational [1] 80:9 assume [2] 19:6 70:11 assuming [3] 53:18 61:9 **69:**8 attention [1] 33:22 attentively [1] 64:8 **ATTORNEY** [4] 1:7 65:11. 12.22 attract [1] 14:17 attribute [1] 46:23 Austin [1] 2:8 author [1] 24:25 **authoritarily** [2] **60**:6,12 authority [1] 78:12 authorize [1] 44:7 authors' [1] 25:11 automatically [1] 35:20 automize [1] 22:1 avail [1] 66:20 avoid [2] 26:18 91:4 aware [1] 90:19 away [4] 6:6 19:1 27:11 43: 12 В back [8] 15:15 25:25 26:2 30:9 55:14 71:19 73:25 90: backed [1] 77:5 bad [5] 5:9.11 11:14 14:10 25:20 ball [1] 91:19

bar [1] 43:1 Barrett [28] 9:9 18:20,22 19:20 42:1 59:12,21 60:4, 8,10,16,18 61:1,8,18,24 78: 1 **79**:24 **80**:22 **81**:8,25 **86**: 9,10,16,22 87:23 88:9,12 barriers [2] 76:7.11 based [19] 7:8 10:9 35:1.14. 16 **41**:19 **42**:14 **46**:20 **48**: 17 **49**:8.17 **61**:2.9 **68**:5 **71**: 22 72:6 86:24 87:3.14 basic [1] 6:8 basically [8] 7:17 8:6,8 27: 6 **32**:17 **34**:13 **82**:20 **83**:11 basis [11] 35:12,14 43:2 49: 9 **51**:15 **62**:15 **70**:4,8 **88**: 21 90:12.16 become [1] 85:11 becomes [1] 58:14 began [1] 51:13 begging [1] 53:17 beas [1] **32**:22 behalf [8] 2:3.9 3:4.11.14 4: 9 48:11 89:4 behind [1] 91:18 belabor [1] 27:1 Bell [1] 89:24 below [1] 39:2 Ben [1] 13:22 benefit [1] 44:20 benian [1] 8:2 besides [1] 79:25 best [1] 62:9 between [12] 9:18 16:24 18:25 23:24 25:6 50:6 54: 13 **67**:18 **72**:21 **73**:12 **75**: 17 91:2 beyond [3] 37:22,23 57:2 big [8] 44:8 51:25 53:19 56: 5 62:19 64:1 72:11 79:3 biggest [1] 60:24 bill [1] 81:11 billion [1] 21:10 billions [1] 49:1 bit [6] 9:7 26:21 32:19,21 71:4 76:4 block [2] 50:4 81:22 body [2] 44:14.20 book [4] 57:5.6.8.19 boost [1] 16:2 both [8] 5:23 15:17 24:14 **25**:4,9 **27**:3,11 **29**:20 bottleneck [1] 16:9 bounced [1] 91:13 bound [1] 39:16 bounds [1] 13:13 boy [1] 64:1 Bovs [1] 57:20 breadth [2] 45:11 56:10 break [1] 77:8 bridae [1] 76:24 bridges [1] 80:20 brief [8] 10:6 13:20 15:9 32: 13 57:17 59:7 68:7 89:13

2 53:17

absolute [1] 21:8

absolutely [4] 5:14,24 12:

briefly [1] 43:7 briefs [4] 8:17 23:21 39:19 49:20 Bring [1] 79:20 broad [3] 13:24 59:14 82:6 Broadcasting [1] 84:9 broader [1] 41:12 broadly [3] 8:22 61:25 89: brought [2] 91:19,23 building [1] 67:11 built-in [1] 21:4 bully [1] 40:19 burden [7] 20:13,21,22,24 22:13 30:20 92:13 burdens [2] 15:24 32:6 burdensome [7] 21:15 22: 11,25 23:2 32:14 33:16 88: business [21] 4:25 7:7 15: 5.6 **19:**8.15 **42:**7 **64:**24 **66:**

buy [1] 47:8

20,23 88:15,19 89:17,18

1.15 **82:**17,22 **87:**12,14,16,

C cable [3] 34:16 45:22 81:6 California [2] 35:24 52:14 call [3] 4:25 34:19 81:5 called [3] 65:1 67:9 80:24 calls [1] 74:17 came [5] 1:15 53:11 71:12, 14 **85**:9 cannot [1] 56:24 capricious [1] 77:18 care [1] 43:25 careful [1] 14:7 carriage [9] 53:6 54:5,15, 18 73:19 80:6.19 81:15 86: carried [1] 89:10 carrier [29] 6:4 8:11.23 10: 3 **28**:6 **29**:25 **73**:9,22 **74**: 25 **75**:22 **80**:2,5 **81**:10 **82**: 21 **85**:2,3,4,5,6,11,12,21 86:3,3 89:8,9 90:3,6 92:11 carriers [11] 6:5,9,12 8:15, 21 **54**:2 **74**:4,25 **76**:19 **78**: 14 89:19 carry [1] 51:21 carrying [1] 85:4 carve [2] 67:9.11 Case [39] 4:4 10:7 11:20 16: 20 22:21.22 27:21.22 29: 16 **36**:20 **39**:8 **40**:2,14 **41**: 17 42:17,19 43:22 44:13 47:11,24 53:6,20,20 55:25 58:5,20 63:25 65:16 66:18 **71**:6 **79**:20 **85**:9,24,24 **90**: 6,23 91:8 92:19,20 cases [17] 23:19 27:4 28:4, 7.11 29:15 33:11 38:13 42: 8 52:5 54:6.9 58:15.17 65: 14 89:14 91:22

cast [1] 14:25 cat [1] 17:12 categories [1] 69:25 categorizing [1] 78:13 category [8] 44:4,8,9,9 46: 3 70:1,3,11 Catholic [2] 19:23 20:6 caught [1] 33:22 cause [1] 18:2 causes [1] 10:11 cautioned [1] 49:20 CDA [4] 43:9.13.25 44:7 cellphones [3] 74:16 76: 17 **81**:18 censor [6] 35:12,13,15 53: 9 71:2 86:23 censoring [1] 63:10 censorship [3] 34:1 71:9 72.2 Center [1] 13:19 central [2] 8:12 85:25 certain [10] 7:18 9:11.12 **13**:12 **15**:24 **17**:2 **18**:15 **23**: 23 42:9 45:14 certainly [6] 10:25 12:4 26: 1 **43**:6 **45**:21 **79**:5 cetera [2] 12:24 86:24 chain [1] 71:15 challenge [5] 31:13,22,24 **57:**23 **91:**19 challenges [2] 36:17 91: chance [2] 33:19 80:1 change [4] 7:13 18:7 32:18 42:21 changing [1] 42:19 characteristics [1] 68:6 charging [2] 67:21,23 CHIEF [33] 4:3,10 6:15,21 23:3 33:2,6,23 37:7,13 45: 4,7 47:9 48:7,13 51:12 52: 18 53:16 55:2,10 66:12,25 77:25 78:2,3 80:24 82:1 84:4 86:8 88:10,25 89:5 92:17 Child [1] 91:9 children [2] 25:15 91:12 chilling [1] 91:25 choice [2] 53:25 70:2 choices [2] 48:20 90:2 chokehold [1] 16:9 choose [3] 87:11,19 91:2 choosing [1] 46:17 chosen [1] 87:14 circles [1] 22:5 circuit [1] 30:15 circular [1] 86:6 circumstance [1] 74:3 circumstances [1] 72:23 cite [1] 8:17 cited [1] 85:24 citizens [1] 33:18

clarification [1] 86:11

clarify [1] 88:14

class [1] 17:11 classic [4] 59:23 61:20,20 89·8 clause [2] 36:17 70:7 clear [7] 23:22 35:22 38:23 39:6 41:15 42:13 43:10 clearly [1] 50:14 **CLEMENT** [55] **2:2 3:**3,13 **4**:6,8,10,15 **6**:15,19,25 **9**: 15.25 **10**:5.18 **11**:18 **12**:2. 14 **13**:8 **14**:21 **15**:3 **16**:22 17:15 18:20 19:9.22 20:2. 7,25 22:17,20 23:15 24:18 **26**:10,14 **27**:24 **29**:11 **30**: 13,16 **31:**1,4,8,11,20,23 **32:** 24 34:5 35:21 36:22 50:16 **51:**6 **72:**20 **86:**17 **89:**2,3,5 client [2] 22:8 33:24 clients [18] 5:6 6:17 8:14 11:2,12 13:6,9,15 14:6,22, 22 20:23 22:9 25:13 27:15. 20 36:24 37:2 clients' [2] 9:14 12:20 clue [1] 36:7 coerces [1] 40:5 coercive [1] 40:12 coextensive [1] 21:13 Comcast [1] 46:25 come [6] 26:15 38:13 46: 19 **48**:5 **69**:9 **92**:14 comes [5] 47:16 57:15,16 **79:**1,3 coming [3] 51:5 53:6 71:6 comment [1] 50:18 commentators [1] 54:10 comments [2] 21:10 61:17 commerce [1] 36:17 common [55] 6:4,5,9,12 8: 11,15,21,23 25:8 26:14,16, 19 **28**:6 **29**:25 **50**:14 **53**:5 **54**:1,5,14,17,18 **69**:13 **73**:9, 19,19,22 74:4,25 75:22 76: 19 **78:**14 **80:**1,5,6,18 **81:**4, 10,15 82:21 85:2,3,3,5,6, 11,12,20 86:2,3,3 89:7,8, 19 90:3 92:10 communicate [2] 61:15 72:17 communication [3] 59:11 69:2 78:16 communications [4] 50:6 72:11,13 73:3

compiling [2] 38:6 45:25 complain [1] 34:20 complaint [1] 92:7 completeness [1] 36:15 compliance [1] 6:23 complicated [2] 42:6 73:8 comply [5] 6:18 8:8 32:20 36:13 39:16 computer [3] 8:20 31:16 **45**:24 concepts [1] 73:8 concern [3] 15:9 35:6 42: concerned [2] 44:17 90:21 concerns [4] 15:14 38:9 53:20 64:15 conduct [12] 39:14 40:12 **42**:2.24 **43**:13 **52**:3 **54**:7. 14,16 **74**:5 **76**:15 **80**:2 conduit [3] 26:20 48:4 55: 23 confident [1] 79:9 confused [1] 86:17 Congress [12] 8:15,19 25: 12 **26**:15,16 **49**:21 **50**:15, 17,22 51:1,9 84:16 congressional [1] 8:18 connected [3] 22:4 55:24 56:3 consequence [1] 15:1 consequences [1] 65:20 conservative [1] 13:21 consider [1] 40:2 considerable [1] 77:15 considered [1] 26:3 consistent [4] 40:3 41:12 **50**:21 **51**:4 constituents [1] 34:23 constitute [1] 44:10 Constitution [1] 68:3 constitutional [2] 20:20 constitutionally [1] 49:15 constraints [1] 28:20 construction [1] 10:19 consume [1] 38:7 contemplate [1] 7:2 content [20] 6:11 7:25 16:7. 9 19:4 24:5.8 40:18.21 41: 2 **43**:19 **45**:14 **46**:21 **56**:5 **57**:3 **59**:3,4 **64**:5 **71**:21 **87**: content-based [1] 5:1 content-neutral [1] 15:13 contest [1] 53:1 context [7] 11:9 14:9 15:21 16:14 28:15 48:5 49:25 continue [1] 49:16 contract [2] 80:13 86:2 contracts [1] 80:12 contractual [2] 67:17 88:7 contrary [1] 8:15 control [3] 10:15 25:20 72:

controlled [1] 30:5 conversation [2] 19:19 59: 14 conversations [1] 75:17 convert [1] 6:12 coordinating [1] 39:22 copper [1] 89:22 corporations [1] 88:2 correct [4] 59:18 60:13 66: 10 86:13 cost [1] 31:10 costly [1] 31:2 couldn't [6] 7:19,22 28:16 33:24 42:21 86:19 counsel [7] 37:8 48:8 51: 12 64:6 89:1 92:18,18 countermand [1] 38:25 countermanding [1] 44:6 country [1] 91:22 couple [1] 53:3 course [13] 4:23 5:10 7:5 11:25 29:3 39:15 40:4 41: 20 66:4 84:25.25 86:14.14 COURT [48] 1:1,16 4:11 10: 23,23 **16**:4,19,19 **22**:12 **28**: 18,19 30:11,15,18 32:9 37: 14 **38**:12,18 **39**:7 **40**:1 **42**: 12 43:11 44:1 48:14 49:13 **54**:9,24,24 **55**:18,20,25 **58**: 12,18 62:4 65:17 68:14 73: 10,17 74:9 75:21 77:24 84: 22 85:15,23 86:1 92:4,9,15 Court's [9] 6:14 28:23 32: 10 39:9 47:24 50:12 58:15 65:3 89:14 courts [6] 36:16 39:2 60:8 **65**:10 **81**:13 **88**:4 cousins [1] 80:7 cover [1] 59:22 coverage [1] 59:16 covered [8] 12:23 37:2 55: 17 60:2 62:5,12,17,24 covers [3] 59:23 61:19 82: create [1] 61:14 creating [4] 38:2 43:2 46:6 75:12 Creative [5] 18:25 28:3 42: 8.18 58:13 crisis [1] 49:22 critical [1] 16:8 criticize [1] 40:17 criticized [1] 40:23 curated [1] 47:2 curating [1] 38:5 curiae [3] 2:6 3:8 37:11 current [3] 22:25 31:5,5 customers [3] 67:19,21 88: cut [1] 70:2 cutting [1] 29:19 D

companies [10] 6:8 46:4

81:6 **83**:4 **90**:25

13 83:1 85:2

47:3 52:6 64:20 71:8 77:6

company [5] 27:8 67:4 82:

compass [3] 73:17,20 85:

compelling [2] 41:22 53:

competitive [1] 76:18

competitors [2] **77:**3,4

D.C [2] 1:12 2:5 DailyWire [1] 13:23 Dale [1] 58:15 Dallas [1] 83:25 damages [3] 65:8,15,18 damaging [1] 14:8 dare [1] 5:3 darn [2] 65:16 87:20 data [4] 45:18 47:5 67:25 68:4 day [6] 26:2 29:1 47:16 48: 4.13 70:5 davs [1] 27:18 **DBA** [1] 1:3 deal [2] 41:25 42:14 deals [1] 92:9 debate [2] 14:4 92:6 decide [2] 27:21 60:11 decided [1] 25:1 decides [1] 46:14 decision [7] 21:19 28:21 40:6 47:24 65:3 81:10 88: decisions [11] 11:4 25:4.5. 7 38:5 39:1 40:18 44:5.10 71:22.22 declaration [2] 22:23 30: declarations [1] 32:2 dedicated [1] 31:8 deemed [1] 40:7 defamation [1] 26:8 defeat [2] 11:11 12:10 defect [2] 38:23 39:6 defending [2] 41:9 45:9 defense [1] 8:12 deference [4] 77:13.15.23 84:7 defines [1] 61:13 defining [1] 61:5 definition [4] 4:18 61:3,19 80:1 degree [1] 23:9 degrees [1] 6:10 democracy [1] 50:10 democratically [1] 33:13 Denver [1] 90:6 Department [1] 2:5 depending [1] 83:2 deponent [3] 60:1,5 62:11 depositions [1] 32:3 depression [1] 14:18 described [1] 35:24 designed [4] 14:17 35:22 36:11 38:17 determinations [1] 77:19 **determine** [1] **33**:19 devastating [1] 49:22 dialogue [2] 13:18,18 dictates [1] 41:3 difference [4] 39:12 55:19 73:11 76:25 different [29] 4:16,17,18 5: 4 6:2 15:5,9,10 17:17 19:

11 **21**:1,2 **28**:8,10 **32**:5 **35**: 4 38:11 39:15 41:4 45:13. 17 **52**:1 **53**:2 **55**:8 **57**:7 **63**: 9 81:1.2 87:7 differential [1] 39:12 differently [4] 17:14,16 35: 9 90:19 difficult [3] 64:11 79:13 92: difficulty [1] 64:13 Digital [1] 64:2 direct [2] 46:16 82:14 direction [3] 50:18 66:23 **73:**18 directly [2] 12:6 92:10 disability [2] 49:10 56:22 disables [1] 90:24 disaggregate [1] 75:10 disagree [1] 83:18 disagreed [1] 40:20 disclosure [6] 8:4,7 21:17 32:20 91:7 10 discourse [5] 71:16.18.21. 24 **82**:13 discovery [1] 62:10 discretion [17] 8:1 9:1 10: 22 **11:**3,13 **12:**9,15,22 **14:** 15,20 21:19 23:10,13,16 **26**:12 **29**:15 **90**:17 discriminate [11] 7:8 34:9 **46**:20 **49**:3.7.17 **52**:23 **72**: 6 **87**:13.21 **90**:16 discriminated [1] 48:17 discriminating [3] 34:11 46:10 88:20 discrimination [13] 5:1 7 8.13 **7**:17 **44**:18 **45**:3 **50**:1 64:18 65:24 90:12.24 91:5 discussion [5] 13:25 18:9 20:3 39:18 64:11 discussions [1] 25:3 dispute [4] 31:19 34:17 40: 10 13 disputed [1] 83:16 disputes [1] 43:22 disseminate [2] 89:14.15 dissolved [1] 64:12 distinct [1] 18:16 distinction [3] 16:24 18:25 **72**:21 distinctions [2] 23:8 45: 15 distinguish [2] 9:18 25:5 district [8] 22:12 30:11,18 32:9,10 62:4 92:4,15 dog [1] 18:4 doing [13] 17:7 18:3 29:1 51:20 56:18 64:24 66:1.15 73:4 74:2 82:19 87:23 90: 24

done [5] 38:24 40:22 41:3

51:11 **72**:24

dormant [1] 36:17

dovetails [1] 35:5

al - Subject to Final F
down [5] 29:22 43:19 46:
14 67:12 73:14
draw [5] 24:20 27:3 73:11,
18 80:23
drawing [1] 23:8
drawn [1] 42:12
driving [1] 72:22
dumb [1] 53:12
durable [1] 79:11
during [2] 59:13 64:7
duties [1] 86:1
dynamic [4] 18:7 33:10 78:
8,14

E
e-mail [1] 63:3
e-mail-looking [1] 62:20

e-mail-looking [1] 62:20 e-mailed [1] 66:14 each [3] 70:20 81:2,8 earlier [1] 8:13 earth [1] 83:4 easier [2] 32:20,21 easiest [1] 53:4 economic [1] 76:25 economy [2] 78:5,23 editor [1] 25:1 editorial [33] 7:25 9:1.19. 23 10:3.10.15.22 11:3.13 12:9.15.21 14:15.20 21:18 **23**:10,13,16 **25**:3,7,20 **26**: 12 27:17,18 29:14 32:15, 19 38:25 40:6 44:5 48:20 editors [1] 5:12

83:20 effects [2] 76:1,12 effort [2] 31:5 49:24 efforts [3] 23:25 31:6 39: 22 eight [1] 91:18 Either [4] 24:12 27:10 37:

18 69:7

effect [4] 6:16 37:4 43:24

El 2 83:25 87:22 elaborate 1 80:1 elected 1 33:13 election 1 28:15 elements 1 89:8 eliminate 2 7:18 23:17

ELIZABETH [3] 2:4 3:6 37:

empower [2] 12:14 25:22 enables [1] 61:15 enacted [1] 33:12 enacts [1] 44:15 encompass [1] 61:6 encounter [1] 81:9 encourages [1] 52:25 end [6] 29:19 55:16 70:5,18 86:6 91:17 endorse [1] 13:2

endorse (1) 13:2 ends (2) 10:20 54:8 enforced (1) 41:10 enforcement (1) 65:12

engage [4] 5:12 7:11,14,24 engaged [4] 11:3 39:14 40: 12 **45**:18 engaging [4] 5:7 7:16 47:3 48:1 enormous [1] 29:12 enough [3] 22:3,4,12 ensuring [1] 34:1 entered [1] 88:7 enterprise [2] 89:16.18 entertainment [1] 4:24 entire [1] 43:23 entirely [4] 7:18 23:17 29: 19 40:3 entities [2] 29:25 89:18 entitled [1] 77:19 entity [2] 63:5 74:1 entry [1] 76:12 equally [1] 91:23 err [1] 14:9 escape [3] 23:9 24:15,16 especially [1] 73:13 **ESQ** [4] **3:**3.6.10.13 **ESQUIRE** [1] **2**:2 essays [1] 26:7 essential [1] 89:21 essentially [6] 7:7 17:22 **25**:13 **34**:14 **35**:23 **39**:3 ET [3] 1:4 12:24 86:24 Etsy [2] 59:18 62:1 Europe [3] 20:23 21:13,16 European [3] 20:15,19 21: even [27] 6:3 7:25 17:11 18: 18 **22**:1 6 **23**:21 **26**:9 **27**: 19 28:25 30:3.4 32:12.12 **35**:3 **36**:1 **41**:6 **42**:15 **48**:

19 28:25 30:3,4 32:12,12 35:3 36:1 41:6 42:15 48: 23 57:5 63:16 64:25 74:25 79:13 81:2 83:16 91:6 events [1] 92:11 everybody [6] 24:22 36:19 48:24 80:13 81:16 83:5 everything [6] 9:8 23:11 26:20 55:16 64:3 74:4 everywhere [1] 88:19 exact [1] 53:10 exactly [8] 20:15 32:24 43: 12,13 44:2 74:2 88:13 90: 7 example [9] 19:5 46:13 49:

examples [3] 59:17 68:10 79:22 exclude [3] 6:10 18:10,11 excludes [2] 4:19,22 excluding [1] 29:2 exclusion [1] 29:3 exclusively [1] 90:13 exempt [1] 37:25 exercise [2] 8:25 11:13 exercised [3] 23:13,16 26:

14 **57**:18,20,24 **61**:6 **62**:23

88:16

exercised [3] 23:13,16 26: 11 exercising [2] 23:10 40:21

exist [1] 72:13 exists [1] 44:4 expansion [1] 41:7 expenses [1] 64:13 explain [3] 31:18 34:15 51: explains [2] 49:14 68:7 explanation [3] 20:11,16 30:9 explicit [1] 6:3 express [2] 40:19 44:17 expressed [1] 35:15 expression [3] 63:12 72: 14 86:23 expressive [16] 7:12 36:3 **38:**3,12 **42:**7,15 **45:**20 **46:** 1,7,22 **48**:2 **55**:20,21 **58**:14 89:16.18 extend [1] 81:4 extensive [2] 78:15 79:11 extent [3] 41:23 79:3 14 extreme [1] 19:5

F face [5] **28:**20 **41:**21 **62:**23

82:7 92:5

Facebook [13] 13:23 18:14 **56**:13 **58**:1 **59**:24 **60**:2 **61**: 22 **62**:23 **66**:13 **67**:16 **86**: 11 87:24 88:1 facial [12] 31:13,22,24 50: 10 56:9 58:5 62:14 68:11 **79**:7,18 **91**:19,20 facially [2] 5:3 79:22 facilitate [1] 75:17 facilitating [1] 46:5 facility [1] 89:21 fact [5] 29:24 33:11 34:10 36:6 65:9 factor [1] 89:20 facts [3] 58:19.19 79:9 factually [1] 13:15 fail [2] 42:16 68:13 failed [1] 77:8 fails [1] 79:23 fair 5 13:18 59:19 73:12 79:6 92:6 faith [1] 43:17 fall [2] 60:23,25 falls [4] 54:17.19 70:1 83:2 family [1] 48:23 fan [1] 36:9 fanciful [1] 68:11 far [3] 20:9 63:23 77:22 favor [1] 90:22 feature [1] 9:10 February [1] 1:13 federal [3] 40:11,16 72:3 federalism [1] 50:10

few [6] 14:12 17:20 31:17

68:18 **79**:22 **89**:6

fiberoptics [1] 45:22

Fewer [1] 76:11

fiction [1] 25:25

figure [7] 7:24 38:19 54:7, 25 58:20 91:11.13 file [1] 49:19 filed [1] 10:7 findings [2] 77:12 84:8 fine [3] 58:24 68:14 75:15 first [59] 4:13,25 5:13 6:6 7: 3 **10**:14 **15**:4,20 **18**:9 **20**: 12 **21**:16 **25**:4 **28**:1 **30**:1.1 **31:**20 **38:**1,8,14,20 **39:**6,17 40:8 42:3.10.16.24 46:8 **48**:3.15 **49**:6.11 **50**:9 **51**: 16,17,18,22,25 52:9,10,10, 11,17 55:10,16,17 64:4,17 **68**:19 **69**:21 **73**:23 **76**:13 **80**:14 **82**:25 **85**:8 **89**:7 **90**: 5.14 91:21 first-line [1] 51:7 fit [3] 37:18 50:15 81:11 fitting [1] 35:10 flag [1] 90:14 flood [1] 65:10 floor [1] 29:20 Florida [7] 6:24 7:5 15:17 22:22 37:5 61:4 64:14 Florida's [3] 41:6 45:11 59: flourish [1] 13:4 flourished [1] 13:22 focus [4] 4:15 29:18 59:6 76:22 focused [2] 4:23 19:12 follow [1] 18:23 followed [1] 22:6 food [1] 71:15 football [1] 34:18 forbids [1] 5:6 force [1] 37:20 forced [1] 7:11 Ford [1] 65:3 foreclose [1] 92:15 forget [1] 33:17 formula [1] 5:22 fortunately [1] 4:17 forum [9] 12:25 17:25 18:1 **19:**10 **20:**3.4 **65:**3 **66:**20. foundational [1] 92:3 free [1] 70:3 friend [4] 37:17 41:16 50: 20 74:11 friends [1] 48:23 frontal [1] 90:17 FTC [1] 77:17 fully [1] 43:25 fun [1] 66:18 function [5] 9:19 62:25 75: 5 5 12 functionalities [1] 81:3 functionality [1] 63:4 functioning [1] 10:10 functions [2] 62:20 75:11 fundamental [2] 11:11 12: 10

fundamentally [4] 6:7 7: 13 18:6 45:17 further [5] 23:4 40:13 45:5 **71**:15 **81**:13

G game [2] 34:18 70:18 garbage [1] 30:6 gay [1] 42:20 GEN [3] 2:4 3:6 37:10 gender [1] 49:9 GENERAL [22] 1:7 2:4.8 12:18 13:11 37:9.13 38:21 39:10.24 41:5.14 44:22 45: 16 **47**:14.18.21.23 **65**:11. 12.22 92:1 generally [4] 41:17 44:25 66:24 71:9 geo-fence [1] 86:12 geofence [1] 34:14 geofencing [3] 36:12 64: 14 **67:**9 qeographic [3] 7:9 34:12 geographical [1] 36:6 geography [2] 34:1 88:21 gets [3] 18:24 33:15 42:5 getting [4] 14:6 16:2 91:12, gist [1] 28:4 give [8] 25:13 42:10 47:1 **54**:4 **62**:9 **73**:18 **79**:25 **91**: given [2] 45:11 73:2 Gmail [3] 4:20 92:6,10 gobble-dy-gook [1] 30:3 Gonzalez [1] 10:7 GORSUCH [22] 9:3.21 10: 2.13 11:15.22 12:12.16 14: 11.24 33:3 43:8 64:6.10 **74**:19.22 **75**:4.19.24 **76**:11 77:10 78:4 got [5] 25:2 51:21 58:4 81: 5 **91:**13 government [24] 15:10,11, 18 16:12,13 18:13 20:4 39: 13,16,20,22 40:5,11,16 45: 8 **51**:19 **55**:6 **71**:11 **72**:4 74:11 78:9,12 79:4 92:14 government's [2] 51:20 governmental [2] 41:22 **governments** [2] 5:9.10 grandma [1] 58:3 grandmother [1] 83:23 grant [1] 30:11 granular [2] 67:13 73:14

82·8

gravely [1] 49:13

ground [2] 41:16 44:19

group [4] 29:2 44:21 52:25

great [1] 85:8

grist [1] 81:5

80:9

groups [2] 52:24 82:18 Growth [1] 13:20 quess [8] 7:21 35:5,18,20 **52**:12 **53**:3 **76**:10 **81**:12

hacked [1] 34:19 Half [1] 30:3 Hamas [1] 69:10 hand [4] 44:6,7 75:25 76:3 handful [1] 65:14 handled [1] 68:17 happened [2] 40:11 58:16 happy [4] 8:10 11:20 79:21 84:22 hard [18] 10:24 11:23 14:23 52:12.14 54:7 57:11 58:11. 13,16 62:14,21 65:15 70:9 73:10,11,15 79:21 hard-look [1] 77:18 harmful [1] 25:15 HB [2] 49:24 50:2 hear [6] 4:3 51:5 59:3,4,9, heard [2] 59:13 85:16 heartland [1] 50:9 held [1] 24:10 help [1] 76:3 helpful [2] 54:12 73:16 hence [1] 64:2 Herald [4] 27:7 28:16 55: 22 73:12 hesitance [2] 71:3,5 highly [1] 68:5 history [1] 55:15 hold [2] 14:14 80:11 holdina [1] 42:21 home [1] 45:24 Honor [21] 51:25 53:4 59: 20 61:12.23 62:3 63:1.7 64:9 66:3.11.17 75:3.23 77:15 82:24 84:10.19 86: 15 87:5 88:23 hook [3] 52:8 64:23 87:10 hooks [1] 52:16 hope [2] 47:15 77:22 horrible [1] 70:21 horribles [1] 64:13 host [2] 49:1 56:11 Hotel [1] 35:24 house [1] 89:23 houses [1] 16:10 however [1] 43:21 huae [1] 22:13 hugely [1] 21:20 humongous [1] 22:9 hundred [2] 22:24 75:2 hundred-fold [1] 8:8 Hurley [4] 28:22 42:8,20 55:

20 64:3 91:1.17 ideas [1] 16:3 identical [1] 63:20 identify [1] 15:10 idiosyncratic [1] 36:13 ignore [1] 68:20 ignoring [2] 58:25 63:11 **II** [2] **84**:11.14 illegal [1] 69:6 Illinois [1] 52:15 imagine [2] 57:16.18 immediately [1] 44:23 impermissible [2] 16:12 **36**:2 implicate [1] 46:7 implication [1] 19:6 implications [1] 49:13 important [14] 11:24 45:1 **54**:5 **55**:14 **56**:7 **62**:3 **65**:6 68:2.8 75:8 77:24 85:13 91:6 17 impose [1] 20:12 imposed [2] 20:15,18 inappropriate [1] 79:19 inapt [1] 78:24 incentive [1] 25:14 incitement [1] 69:16 inciting [1] 69:9 included [3] 24:7 26:4 63: Including [4] 6:21 7:10 63: 10 77:4 inconsistent [1] 24:19 increase [1] 8:7 increased [1] 72:3 incredibly [2] 23:2 78:8 indiscriminately [1] 82:19 individual [4] 16:10 23:18 24:25 29:23 individualized @ 11:5 20: 11.16 30:9 31:17.18 individuals [1] 42:20 industry [1] 80:16 infected [1] 81:23 inflection [1] 78:11 influence [1] 40:24 information [2] 61:17 86: informs [1] 17:22 infrastructure [6] 45:22 71:17,23 72:1,5,7 inherent [1] 40:15 inherently [5] 38:3 45:20 55:20,21 58:14 injunction [13] 30:12 31: 25 32:10 36:16,23 37:3 50: 11 **65**:7,8,10 **79**:8,18 **91**:24 iniunctions [2] 64:12 65: 22 inns [1] 80:18 insistina [1] 41:10

instance [1] 7:3

instances [1] 39:19

17:18 37:17 51:9 53:11 56: Instead [4] 42:17 50:9 53: 12 88:18 instinct [1] 10:25 intensely [1] 76:18 intent [1] 44:20 interactive [1] 8:20 interacts [1] 43:14 interest [7] 15:10,19,20 16: 12.13 81:20.24 interested [1] 85:16 interesting [1] 9:10 interests [3] 41:22 42:11 Internet [20] 16:18 26:24 28:1 38:22 45:12,13,16,24 **46**:13,16,24 **47**:2,6 **78**:7,24 **80:**25 **81:**1,1 **90:**1,22 interpretation [2] 34:4,6 interpretations [1] 35:7 interpretive [1] 43:21 interrupt [1] 74:20 intimately [1] 55:24 intriguing [1] 23:7 intuition [2] 37:20.24 invested [2] 77:7 81:20 involved [1] 5:17 isn't [11] 10:16 15:2 27:25 **34**:8,8 **37**:2,2 **43**:23 **52**:2 **67:14 71:20** issue [7] 4:20 8:11 44:3,13 47:25 78:6 92:8 issues [4] 10:24,25 27:3 43.11 it'll [1] 71:13 itself [2] 46:24 67:11 3 36:21 37:6 62:18 63:2

JACKSON [15] 33:5.7.8 35: 72:18 73:5.21 74:23 88:11. 12 24 ioin [1] 69:9 Joint [1] 91:8 judgment [2] 55:4 61:2 jumping [1] 27:22 jurisdiction [4] 65:2 66:6, 7,18 jurisdictional [2] 64:23 87: Justice [175] 2:5 4:3.10 6: 15.21 **9:**3.9.21 **10:**2.13 **11:** 15.22 12:12.16 14:11.24 15:15 16:6.21.23 18:20.21. 22.24 19:6.20 20:7 22:8.18 **23**:3,3,5,6 **24**:3 **25**:23 **26**: 11,25 27:24 29:7 30:7,8,14, 17 **31:**2,7,9,12,21 **32:**22,25 **33:**2,2,3,4,5,6,6,8,23 **35:**3 **36**:21 **37**:6,7,13,16 **39**:10 41:5 42:1 43:7 44:14 45:4, 6,7,8 47:7,9,10,15,17,19, 22 **48**:6.7.13 **50**:13 **51**:12 **52:**18 **53:**16 **55:**1.2.10 **57:** 9,13 58:8 59:12,21 60:4,8,

idea [11] 7:11 15:22 16:16

hypotheticals [1] 58:25

10,16,18 61:1,8,18,24 62:4 18 **63**:2 **64**:6,10 **65**:25 **66**: 8,12,25 **68:**16,23 **69:**1,11, 15,19,22 **70**:6 **72**:18 **73**:5, 21 74:19,22,23 75:4,19,24 76:11 77:10,25 78:1,3,4 **79**:24 **80**:22 **81**:8,25 **82**:1, 1,3,4,5 83:6,10,13 84:4,4,5, 6,12,15,20,23 **85:**1 **86:**5,8, 8,10,16,22 **87:**23 **88:**9,10, 10,12,12,24,25 89:6 90:5 92:17 iustification [1] 39:2

K

justified [1] 44:11

KAGAN [12] 16:21.23 19:7 **33:**2 **41:**5 **45:**6,8 **57:**9,13 58:8 62:4 84:4 Kagan's [1] 18:24 **KAVANAGUH** [1] **47:**10 Kavanaugh [27] 15:16 16: 6 33:4 47:7,15,17,19,22 48: 6 **65:**25 **66:**8 **68:**16,23 **69:** 1.11.15.19.22 70:6 84:5.6. 12,15,20,23 85:1 86:5 keep [12] 9:1 11:14 17:3 19: 23 **34**:24 **51**:14 **63**:11 **64**: 19 **69**:25 **71**:18 **73**:24 **81**: keeping [3] 14:10 17:2 26:

KEN [1] 1:7 key [1] 16:7 kick [5] 58:2 63:18,22 83: 22 84.2 kicked [2] 51:2 89:24 kicks [1] 87:12 kids [7] 49:23 52:8.16.25 90:20.21 91:6 killina [1] 13:23 kind [37] 10:9 11:8 13:16 **18:**24 **21:**4,17 **29:**6 **36:**7, 12,18 40:12 42:24 43:6 44: 23 45:3 46:1,12 47:1 48:4 50:22 53:17 63:5 69:12 71:

kinds [4] 14:18 16:24 38:9.

18 72:7,10,12,24 73:13,14,

17 75:10 77:1 80:25 82:12,

knock [1] 22:14 knocked [1] 29:18 knowing [1] 44:2

22 85:13

labeling [1] 6:5 language [3] 28:14,22 30: large [1] 45:25 largest [4] 77:6 83:2,3,16 last [8] 28:3 55:25 59:17 61: 3 70:7,17 89:23 91:16 Laughter [5] 4:7,14 20:1

29:10 47:13 law [70] **6:**3 **8:**3,9 **12:**1,3 **16:** 16,25 **17**:6 **24**:17 **25**:8 **26**: 14,17,19 27:23 34:22 36: 13 **38**:18,22 **41**:1,5,24 **42**:4, 10 43:6,14,24 44:15,19,23 **45**:1,11,12 **50**:8,14 **54**:17 **56**:20 **57**:10 **58**:23 **59**:1,2, 14,15,22 60:12,19,20 61:5 65:6 66:2.5.9.11 68:13 69: 6 73:19 75:7 77:20 82:13. 15 **83**:13,19 **86**:19 **87**:6,9, 11 90:10,10,11,18 91:25 Lawrence [1] 49:18 laws [8] 6:16 41:7,9,13,18, 20 42:6 82:6 lawsuits [1] 65:21 least [5] 6:2 7:2 10:7 76:9 **79**.8 leave [6] 35:25 48:3 55:4,6, 7 65:2 left 5 50:5 59:5,8 67:2 70:

legal [1] 40:13 legislative [4] 44:14,20 77: 11 84:7

legislators [1] 34:22 legitimate [3] 12:5 15:20 16:13 lesbian [1] 42:20 less [1] 32:14

Lessig [1] 49:18 level [12] 8:1 15:22 33:21 63:4.6 67:13 69:6 71:16. 20 73:14 74:1 1 levels [1] 69:23

liability [3] 24:16 26:13.19 liable [5] 10:3 24:7 25:10, 19.24

life [1] 64:11 likely [2] 79:16,16 limit [4] 50:3,5 58:4 90:15 limitations [1] 27:13 limited [2] 47:1 65:11

line [8] 42:13 54:13,16,16, 19 25 58:10 85:14

lines [5] 13:17 14:1 64:4 73:10 19

Lion [1] 16:15 listen [2] 50:7 63:16 listened [1] 64:8

literally [2] 11:19 46:5 litigate [1] 79:21 litigated [1] 92:12

little [6] 6:2 26:21 32:19 44: 8 **71:4 86:**5

live [2] 83:24,25 lives [1] 49:22 LLC [1] 1:3 local [1] 28:15

location [6] 7:9 34:12 35: 16 **36**:6 **86**:25 **87**:3

Lochner [4] 49:12 57:1 64: 2.2

Lockwood [1] 85:25 log [1] 45:23 long [4] 13:16 15:7 32:14

48.13 look [15] 13:19 27:9 32:8 38:10 42:17 54:6,8 55:14 **56:**9 **57:**5,13 **63:**14 **66:**21 77:2 78:20

looked [6] 22:6 26:16 30: 18 **58**:19 **71**:7 **75**:21

looking [3] 33:21 41:23 86:

looks [3] 62:16 63:2 81:1 lose [3] 7:10 10:11 68:15 lost [1] 68:9

lot [14] 14:6 18:2 28:22 31: 12 **45**:9 **51**:5 **52**:1 **59**:13 **65**:19 **68**:13 **69**:8 **77**:3 **81**: 1 85.4

lots [1] 90:1 louder [1] 16:1 lower [1] 36:15 luck [1] 89:25

lurk [2] 43:4 63:16

M

Ma [1] 89:24 machine [1] 72:12 made [3] 16:11 23:22 90:5 main [2] 13:16 80:4 many [9] 5:2 12:20 13:6 23: 19 **72**:20,20,20 **90**:24 **91**: march [1] 42:20 market [17] 7:4 75:22 76:2, 12,16,22,23 77:12 78:8,14 79:10,11,14,25 80:2 81:16, marketplace [1] 16:3 markets [1] 76:18 massive [3] 20:13 37:21 77:7 massively [1] 72:3 matching [1] 56:6 material [8] 8:24 11:14 14: 10 24:8 25:6 26:2,4 30:19 materially [1] 21:2 materials [4] 5:17,18,20,21 matter [11] 1:15 10:18 21: 14 27:13 28:11.18 36:10 66:5 76:25 77:20 78:6 matters [1] 65:18 mean [60] 6:19.25 8:10 9: 22 10:6 14:25 15:16 16:5. 15 17:16 18:6 19:24 20:14 21:19,21,24 22:8,20 24:3 26:1 28:9 29:7,11 31:11 35:5,19 36:24 52:11 53:21 23 55:21 56:25 57:11 59:5 60:13 61:3,21 62:19,20 63: 15 66:4,13 67:10 70:21 71: 3 72:2,8,20 73:24 74:11 **75:**21 **77:**9.11 **78:**6.18 **80:**

meaning [2] 82:7 88:21 means [10] 5:16 14:5 43:17. 18 **59**:8 **63**:25 **68**:12 **80**:8 89:15 16 meant [1] 66:8 media [12] 4:19 37:18 38:

10 40:17 49:22 59:23 61: 13,20,21 67:6 78:6,23 megaliths [1] 22:19 members [2] 12:25 78:13

memory [1] 84:8 mention [2] 36:14 59:6 mentioned [1] 14:12 mere [1] 42:14

merely [1] 66:21 merge [1] 73:1 merits [1] 79:17

message [13] 24:11,12,13, 14,16 **28**:24 **29**:4,5 **42**:19, 21 43:4 75:13 82:18

messages [5] 27:16 69:13 **82**:18 **89**:10 **91**:12 messaging [1] 82:14

messenger [1] 62:24 meta [2] 33:21 77:5 Miami [4] 27:6 28:16 55:22

might [17] 15:11 36:12 43: 22 **44:**3 **45:**1 **46:**9 **57:**12, 22 62:13,15 74:24 76:3,3,5,

6 77:22 81:9 mile [1] 89:23 million [3] 58:22 60:22 83:

millions [1] 48:22 mills [1] 81:6 mind [2] 7:5 57:16

minute [4] 53:8 58:1 71:7 **85**:19 miserably [1] 77:9 missing [1] 89:9

Mm-hmm [2] 81:7 86:21 model [3] 15:5 82:17,22 moderation [5] 7:25 19:5 40:18.22 41:3 modern [2] 48:25 72:19

modest [1] 49:24 modified [1] 92:7 Monday [1] 1:13 money [4] 67:22,23 77:7

monopolist [1] 28:14 monopoly [2] 53:23 77:8 month [2] 40:2 60:22

morning [1] 56:15 most [7] 12:22 27:19 57:17, 24 58:24 68:10 69:5 move [1] 76:19

moving [1] 78:19 much [12] 12:1 20:16.21.22. 24 22:15.19 28:24 29:8 31: 15 **43**:12 **78**:9

Murthy [1] 40:2 must [2] 51:20.21

narrow [3] 16:13 59:15 63: narrowly [1] 38:18 national [2] 48:18,18 nationwide [1] 6:24 natural [1] 15:1

nature [3] 20:3 73:2 78:5 near [1] 50:8 necessarily [4] 27:14 35:5,

18 69:16 necessary [3] 38:19 71:17

need [7] 31:15.15 44:12 47: 4 71:23 79:1 81:18 needs [1] 68:14

net [5] 45:9 46:18 47:12,25 **48:**5 NETCHOICE [3] 1:3,3 4:4 Netflix [1] 46:15

network [1] 76:1 neutral [4] 16:7 23:19,20,

neutrality [7] 44:15 45:9 **46**:19 **47**:12.25 **48**:5 **52**:4 never [8] 42:13 59:1.4.6.7 63:19 73:23 83:16

New [10] 21:22 22:4 38:20 48:15 49:14 52:6 68:7 76: 8 81:9 85:25 news [1] 4:24

newspaper [8] 24:4 27:6, 12,12 **28:**5,8 **29:**8 **37:**23 **Newspapers** [1] **27:**16

next [4] 4:4 40:2 69:5 72:

NIELSON [76] 2:8 3:10 48: 9.10.12 **50:**19 **51:**24 **53:**3 **54**:4 **55**:9.13 **57**:11.15 **58**: 11 **59:**12.19.25 **60:**7.9.13. 17.20 61:7.11.23 62:2.7 63: 1,7 **64**:9,16 **66**:3,10,17 **67**: 7 **68:**18,25 **69:**3,14,18,20, 23 70:9 73:4,6 74:8,19,21 **75**:2,6,23 **76**:10,13 **77**:14 **78**:1 **79**:5,24 **80**:4 **81**:7,12 82:23 83:8,12,15 84:10,13, 19,21,25 85:7 86:7,14,21 **87:**5 **88:**3,23

nobody [1] **54**:18 nobody's [1] 65:17 non-differentiated [1] 80:

non-fiction [1] 26:7 non-speech [1] 54:15 non-starter [1] 91:5 none [1] 88:5 nothing [4] 27:12 47:21 61:

2 75:13 notorious [2] 19:18,24 nowhere [1] 50:8 number [3] 17:5 34:20 39:

2.24 82:23 91:1 92:2

numbers [1] 61:10 O obiectionable [2] 14:5 43: obligation [4] 22:11 32:21 52:21,22 obligations [1] 53:2 obscene [2] 26:3,4 obscenity [1] 12:24 obvious [1] 34:6 obviously [5] 31:25 37:21 38:2 40:16 77:21 off-platform [1] 83:22 offer [2] 27:25 88:15 offered [2] 12:18 39:2 offering [2] 40:1 88:18 often [1] 41:8 okay [12] 20:19 33:1 46:9 **68:**25 **69:**14,18 **72:**6 **73:**5 83:7 84:3 86:16 91:2 old-fashioned [1] 24:21 once [1] 26:20 One [47] 4:16,20 5:2 6:8,20 7:1 16:6 17:1 22:3 24:5 27: 18.22.25 30:2 31:16 36:19 37:2 43:10 44:6 45:6 47:7 **53:**5 **56:**5.13 **57:**15 **58:**9 60:5.11 63:11 67:7 75:8. 12,20,25 76:1,5,7,8,24 77: 5 80:14 81:16 82:12 85:18 87:5 89:9 91:17 one's [1] 70:15 ones [6] 25:2 31:17 60:1, 24,24 84:7 online [4] 48:24,24 56:15 91:1 only [15] 9:4.6 16:4 21:6.24 **26**:18 **29**:1 **39**:1.7 **43**:15 59:23 60:1 76:5 83:1 92:9 open [8] 12:25 13:18 19:8. 10 30:1 61:13 80:8.11 opening [1] 86:4 operate [3] 6:9 33:17 37: operates [3] 5:5 20:17 41: operation [1] 5:15 opinion [1] 28:23 **Opportunity** [1] **13:**20 opposed [2] 6:24 39:13

opposite [2] 50:18 89:25 oral [7] 1:16 3:2.5.9 4:8 37: 10 48:10 order [7] 7:14,15 8:8 9:1

29:13 **30**:1 **45**:18 ordinarily [1] 42:2 ordinary [2] 41:24 71:15 organizer [1] 28:5 Orwell [2] 71:4 72:8

other [37] 4:22 5:4 6:1 11: 16 13:2 14:13 17:25 18:3. 15 19:16 23:25 27:22 29:

16 38:11 43:5 44:7 46:17

90:2,9,11,18 others [5] 9:12 11:13 13:10 16:1 67:17 otherwise [7] 9:22 10:19

14:4 16:12 36:12 43:19 54: ought [1] 50:23 out [45] 7:24 9:9 11:14 12: 24 **13**:1.3.12 **14**:1 **15**:8.16 **16**:6 **17**:2.3 **22**:14 **25**:14. 20 26:20,21 30:1 31:16 35: 1 37:1 38:19 41:15 43:22 **51**:2,14 **54**:7,25 **58**:20 **61**: 4 66:6 70:3 73:23 80:11 **82**:20 **84**:14 **86**:1,12,17 **87**: 18 **89:**25 **91:**11,13 **92:**1 outrageous [1] 58:3 over [5] 21:10 31:25 40:6

52:5,7,19,19 **54**:1 **58**:9 **60**:

23 61:16,25 63:17 65:5 70:

20 75:7 76:3 81:19 89:20

overtly [1] 27:16 owe [1] 77:13

41:2 78:15

own [8] 39:5 46:2.17.18 53: 8 **62**:11 **71**:8 **75**:1

p.m [3] 1:17 4:2 92:20 Packingham [1] 18:14 PAGE [5] 3:2 32:12 57:4 68:8 91:8 parade [3] 28:5 37:22 64: paradigm [1] 37:19 part [12] 8:12 14:15,19 33: 10 35:17 36:16.20 53:20 **64:**19 **65:**5 **75:**7 **87:**1 participants [1] 78:13 participate [1] 19:19 particular [20] 6:22 17:21 18:8.19 37:22.23 38:15.22 **41**:19 **42**:22 **43**:22 **44**:17, 21 46:12 52:24 53:22 74:2 82:10,18,25 particularized [1] 32:16 particularly [4] 14:7 15:12 34:7,11 parties [1] 15:25 party [5] 20:5,6 39:13,20 92.2 Paso [2] 83:25 87:22 pass [1] 41:1 passing [1] 6:2 passive [1] 55:23 passively [2] 49:1 56:3 past [1] 75:21 PAUL [5] 2:2 3:3,13 4:8 89:

PAXTON [3] 1:7 4:5 84:14

11.25 **18:**3.10.15 **19:**1 **28:**

25 **29**:17 **34**:15 **35**:12 **36**:

25 37:4 43:1 44:17 46:25

people [33] 13:2 16:1 17:

49:1 50:6.7 51:21 57:4 63: 17 **67**:2,20 **68**:5 **70**:20,21 **71**:10 **72**:16 **75**:18 **87**:13 88:21 people's [2] 11:16 43:5

per [1] 60:22 percent [7] 21:25 30:24,25 **31**:1,3,4 **75**:2

perfectly [4] 11:24 37:18 58:23 68:14 person [5] 18:3 19:9 48:24

51:14.14 personal [2] 65:1 66:6

personally [1] 66:20 persuade [2] 47:16 71:13 Petitioners [11] 1:5 2:3,7 **3:**4,8,14 **4:**9 **37:**12 **39:**21, 21 89:4

phone [1] 75:18 photos [1] 18:5 physical [1] 49:9 physically [1] 47:4

pick [5] 37:15 58:24 69:24 70:11 79:22 picked [3] 57:17,24 68:9

pilaf [1] 23:24 pill [1] **35**:23 pipes [1] 53:12

place [1] 16:4 placed [1] 23:12 places [1] 67:20

plainly [1] 12:4 Plaintiff's [1] 92:12

platform [15] 14:16 19:3 39:1 4 43:18 44:10 49:8 **53:**8 **56:**24 **60:**21 **61:**5.13

67:6 76:8 77:3 platform's [1] 39:5 platforms [29] 4:19 19:13 33:15,16 37:18 38:10 40:5,

7,21 41:17 48:1,25 49:16 **50:**1 **51:**13 **54:**3 **55:**5,8,8 **56:**2,4 **57:**3 **59:**21,23 **60:** 23 63:5 78:7,24 81:2 platforms' [2] 40:17 48:19

playing [1] 15:23 plays [1] 84:14

please [4] 4:11 30:10 37: 14 48:13

pod [1] 53:1

point [19] 10:21 23:23 25: 21 27:2 43:15 54:23 55:15 **59**:7 **64**:4 **70**:17 **77**:21 **78**: 11 83:9 84:8 89:11,11 90:

6 20 91:16 pointed [6] 9:9 15:8,16 16: 6 **73**:23 **92**:1

pointing [3] 28:9 61:4 86:

points [1] 89:6 poison [1] 35:23 policies [2] 32:15,19

policy [1] 50:23 political [2] 28:15 71:16 porn [2] 26:21.22 position [8] 15:2 23:9 39: 25 40:1 41:8 47:11 60:18 **61**:19 possible [4] 15:7 16:24 38:

21 58:25 post [3] 17:12 18:19 87:4 post-9/11 [1] 69:16

posted [1] 63:19 posting [3] 17:9 18:2 61:

posts [3] 9:12 43:5 75:14 posture [2] 56:9 68:11 potentially [3] 21:19 24:7

power [15] 27:14 49:25 75: 22 76:2,16,23,24 77:12 79: 11,11,14,25 80:3 81:16,19 powerful [1] 27:13

powerless [1] 49:21 practical [6] 20:20 21:5.7. 14 26:23 76:6

practice [1] 18:10 pre-9/11 [1] 69:15 pre-enforcement [2] 50: 11 79:7

precisely [1] 25:11 predators [3] 18:12 91:9,

preempted [1] 43:24 preemption [3] 43:9 44:3,

preempts [2] 11:25 12:1 preliminary [6] 31:24 32: 10 36:16.23 37:3 91:24 PRELOGAR [13] 2:4 3:6 **37**:9.10.13 **39**:24 **41**:14 **44**: 22 45:16 47:14,18,21,23

presentation [1] 92:2 presented [1] 27:4 preserve [2] 19:25 20:2 press [1] 14:12 pressure [1] 14:6

presumably [2] 33:16 60:5 pretty [3] 15:18 20:16 63: prevail [2] 65:24 79:17

prevailing [1] 65:18 prevent [1] 17:8 preventing [1] 34:11 prevention [3] 5:18 7:20 91:3 prevents [2] 17:2,7

primarily [1] 4:23 primary [1] 61:16 principles [1] 46:8 prior [4] 27:4 38:13 59:13 64.7 private [11] 15:25 20:4.5

39:13.20 53:9 65:12 71:10 72:13 22 80:9

pro-Al-Qaeda [2] 69:12 70:

pro-Semitic [2] 5:20 7:22

pro-union [1] 48:21 probably [1] 67:11 problem [5] 43:25 57:23 80:23 82:5 85:24 problematic [4] 18:18 21: 20 25:16 26:18 problems [2] 6:6 42:3 proceed [1] 4:12 process [4] 8:7 21:12.13 22:25 product [5] 24:24 38:6 42:

7 **46**:7 **67**:24 products [1] 38:12 Professor [2] 49:18 85:17 prohibit [1] 29:5 prohibited [2] 15:21 19:16 prohibiting [2] 44:5 88:20 prohibition [2] 64:18 87:

prohibitions [1] 87:6 prohibits [1] 90:11 prominent [1] 27:20 promise [1] 12:25 promote [6] 9:11 10:22 13: 17 **18:**8 **82:**12.17

promotion [3] 5:19 7:21 91.4 prompting [1] 48:18 protect [5] 41:19 45:3 51: 10 82:11 91:1

protected [12] 15:4 25:4 36:9 38:25 39:5 43:2 44: 10 48:2 49:15 64:3 68:3 73:24

protecting [3] 90:20,21 91:

protection [1] 10:12 protects [1] 43:13 Protestant [2] 19:24 20:5 Proud [3] 57:20 91:20,23 prove [3] 60:14 65:23,23 provide [3] 7:14,15 22:14 provider [4] 34:17 45:14 46:14.24

providers [3] 45:12,17 70: providing [3] 42:7 45:21

46:11 provision [15] 8:18 21:4.5 33:25 34:3.6 35:24 59:1 61:12 64:22 68:20 87:9,12,

provisions [5] 8:5 36:18 **56**:14 **86**:18 **91**:10 public [27] 6:12 13:1 41:7, 9,12,18,24 42:9 44:25 48: 25 49:3 56:19 61:14 63:24 **72**:19.21 **80**:6.8.12.17 **81**: 20.24 86:4 90:8.10.11.18 publish [2] 57:7.19

published [1] 24:4 publisher [5] 25:8.24 26:8. 9 57:19

pull [2] 35:1 86:12

17 91.7

pulpit [1] 40:19 purpose [3] 11:11 12:11 61:16 purposeful [1] 66:23 purposes [2] 9:18 10:14 put [11] 4:20 8:24 15:24 24: 21 26:3,6 27:15 32:4 46:2 69:20 81:15

Q

Qaeda [1] 70:15 qualify [1] 81:9 quantification [1] 30:23 quantified [1] 30:24 quantity [1] 38:4 quarter [1] 21:11 question [21] 11:23 12:6. 17 18:24 20:21 32:23 33:9 37:15 38:13 42:25 43:1,8 **52**:20 **53**:18 **55**:12 **57**:12 **78:**4 **82:**15 **85:**8,8 **88:**3 question-begging [1] 74: questions [8] 6:14 39:9 43: 16.17 **45**:5 **48**:4 **50**:12 **77**: auick [2] 33:8 84:6 quintessential [1] 46:13 quite [4] 23:22 32:21 35:22

R

79:9

race [3] 49:18 51:15 56:21 radically [1] 17:16 railroads [4] 54:1 78:19,20 81:6 raise [1] 12:17 raised [1] 12:17 range [1] 78:22 rapid [1] 72:3 rather [1] 63:5 rationale [3] 16:17,18 24:9 reach [1] 12:5 reaction [4] 53:6,7 71:5 79: read [11] 33:25 34:2 35:4.8 43:5 50:24 56:13 59:15 64: 21 85:16 88:5 reading [3] 12:8 36:5 50: real [1] 65:19 really [26] 11:23 13:21 19: 12 **21**:18 **24**:11,18 **27**:10 33:20 35:8 36:10 54:6 58: 13 **64**:1,1,1 **65**:5,16 **73**:9, 11,14 **76**:25 **79**:21 **85**:18 89:21.25 90:4 reason [5] 62:14 63:18 74: 16 **76**:22 **79**:18 reasonably [2] 21:5,7 reasons [3] 5:2 6:8 31:16 **REBUTTAL** [4] 3:12 89:2,

receive [3] 63:12 68:21 86:

recognize [4] 37:25 42:22 **68:2 75:**8 recognizing [1] 11:2 reconciled [1] 54:10 record [7] 8:5 22:21 23:1 32:3.8 62:22 91:8 Red [3] 16:15 32:13 90:14 reflects [1] 8:5 refusal [3] 41:25.25 42:14 regulate [4] 29:20 36:19 49:24 74:6 regulated [1] 80:16 regulating [2] 35:2 36:3 regulation [8] 24:15 33:12, 15 38:15 42:2 72:24 78:15 79:4 rejected [1] 21:23 rejecting [1] 72:25 related [1] 34:1 relationship [1] 67:18 relationships [1] 88:8 relatively [1] 32:14 relevant [2] 11:24 43:1 Religion [2] 19:20 49:9 relying [1] 6:3 remedy [1] 65:7 remember [1] 68:15 remind [1] 30:10 Reno [2] 16:20 28:2 representatives [1] 33:13 representing [1] 41:16 republishing [1] 25:10 require [1] 52:3 required [1] 22:16 requirement [6] 20:17 21: 8.18 30:10 79:15 80:5 requirements [4] 20:11 21: 1 81:15 88:16 requiring [1] 44:15 reread [1] 10:6 reserving [1] 12:21 resolution [1] 58:5 resolve [3] 11:1 39:7 43:12 resolved [2] 44:3 88:4 resources [1] 22:15 respect [12] 7:2 9:4 11:15 31:14 38:15 41:17 42:15 45:10 46:11 50:20 54:3 78: 16 respectfully [1] 51:24 respects [1] 5:5 respond [5] 21:9 39:23,24 53:4 59:7 Respondent [4] 1:9 2:9 3: 11 48:11 response [5] 12:19 33:23 34:21 68:19 79:6 responses [1] 82:23 responsible [4] 24:10 25: 3.9 26:22

restaurants [1] 80:18

restricts [1] 51:18

review [1] 77:18

reviewed [1] 38:12 rice [1] 23:24 rich [1] 22:3 rid [1] 25:12 right-of-way [1] 76:5 rights [2] 71:9 91:21 roadmap [1] 91:11 ROBERTS [26] 4:3 6:15.21 23:3 33:2.6 37:7 45:4.7 47: 9 48:7 51:12 52:18 53:16 55:2.10 66:12.25 77:25 78: 3 82:1 84:4 86:8 88:10.25 92:17 room [1] 29:19 round [1] 37:16 rule [2] 38:18 47:10 rules [1] 92:2 run [2] 8:2 76:5 runs [1] 36:24

S safety [1] 78:21 sake [1] 36:14 same [23] 8:19 16:14,16 17: 18 20:15.16 27:14 29:6 35: 19 37:5 40:23 46:3 52:5.9. 10.17.19.21 **53**:7.10 **54**:2 78:4 88:13 satisfied [2] 38:14.16 sav-so [1] 6:13 saying [20] 20:18 27:21 32: 18 35:4 39:25 43:23 47:19 **51**:13,20 **52**:2,6 **55**:3 **57**:4, 6,7 **61**:8 **63**:17 **76**:21 **82**: 20 85:22 says [14] 8:19 9:6 20:19 28: 23 52:7.11 59:2 60:20 64: 22 74:11 81:17 85:2 86:22 scale [2] 37:22 55:11 scandal [1] 48:19 scarcity [2] 16:17.18 scenario [1] 53:10 scope [4] 43:8 44:2 60:12, screen [2] 11:5 74:17 scrutiny [2] 40:9 42:16 second [4] 6:11 80:15 83:9 second-line [1] 51:8 Section [12] 8:13 9:16 10: 16.20.21 11:21 12:11 20:8. 10 32:6 43:9 65:13 see [8] 11:6 35:18 41:11 50: 19 56:16 63:17 67:4 83:21 seem [1] 74:3 seems [12] 9:7 11:16 18:23 19:4 20:14 31:14 32:21 35: 10,22 53:19 63:23 86:5 seen [2] 50:15 92:9 selectivity [1] 38:5 self-defeating [1] 10:20 sell [1] 68:4

send [2] 27:16 66:14 sending [2] 29:4 67:2 sense [4] 18:17 21:3 58:21 76:4 separate [7] 40:25 41:16 **58**:9 **61**:12 **64**:22 **75**:16 **87**: seriatim [1] 37:16 serious [2] 49:14 76:6 serve [3] 41:21.25 42:14 service [18] 7:14.16 12:21 **13**:11 **34**:14.17 **45**:12.14. 16,23 46:11,14,15,18,24 47:3 85:20.21 services [2] 8:20 88:15 set [3] 17:13 35:11 76:7 sex [1] 51:15 sexual [1] 18:12 SG [1] 73:22 shake [1] 43:22 shall [1] 13:3 Shapiro [1] 13:22 shield [1] 26:12 short [2] 24:22.23 shouldn't [3] 5:9 11:1 68:9 show [4] 22:15 28:25 42:8 **79:**10 showing [3] 36:2 79:9,14 shown [1] 79:15 shows [3] 13:20.24 67:15 side [7] 4:20 14:9 27:22 54: 15.16.19.25 sides [1] 27:3 sign [3] 42:22 46:25 87:25 signal [1] 54:24 significant [1] 45:2 silencing [1] 19:3 similar [2] 39:14 71:6 simple [2] 14:2 77:1 simply [6] 5:6 6:4,11 12:7 **65**:2 **79**:19 single [1] 24:5 sir [1] 72:15 site [7] 5:20.21 9:2 13:2 23: 17 46:15 68:15 sites [5] 24:2 38:4 61:20.21. situation [5] 6:23 27:19 58: 22 73:2 90:1 size [1] 61:2 slightly [1] 32:5 slips [1] 26:22 slow [1] 46:14 smaller [1] 36:25 social [16] 4:19 22:5 29:21 **37**:17 **38**:10 **40**:17 **49**:22 **54:**3 **59:**23 **61:**13,20,21,21 67:6 78:6.23 socioeconomic [1] 68:6 Solicitor [3] 2:4.8 12:18 somebody [15] 19:15,24 34:12 35:23 37:1 56:20.21 **63**:12.19.21 **66**:14.21 **81**: 22 83:22 87:21

somebody's [1] 56:12 somehow [7] 8:2,13 23:8 **51**:2 **64**:19 **81**:19 **91**:18 someone [2] 19:3 47:4 sometimes [3] 34:16 42:9 **75**:20 somewhat [1] 38:11 somewhere [1] 72:14 sorry [5] 6:22 16:21 74:20, 21 78:2 sort [23] 9:11 10:10 14:9 18: 11 **19**:16 **21**:4 **22**:2 **23**:16 29:22 31:5 33:12.20 35:6 36:11 67:1 71:1,24 72:16, 22 74:1 76:22 78:11 91:14 sorts [2] 50:22 78:16 **SOTOMAYOR** [16] **30**:8,14, 17 **31:**2,7,9,12,21 **32:**22,25 **55:**1 **82:**4,5 **83:**6,10,13 sovereign [1] 77:16 **space** [1] **27**:13 speakers [5] 5:12 17:18,20 49:2 90:13 speakers' [1] 90:15 speaking [1] 12:23 specific [2] 32:16 75:14 **specifically** [5] **7**:6 **8**:16, 18 14:17 22:24 speech [60] 7:18,22,23 9:6, 8,14,16,17,19,20,23 **10:**4, 13,14,17 **11:**8,16,17,17 **17:** 2,4,23,24 **18:**1 **19:**1,4,10, 15 **25**:18 **38**:4,25 **39**:5 **44**: 4 **46**:1.6.22 **48**:16 **49**:1 **52**: 3 **53**:15 **54**:8.14.19 **56**:3.12 **59**:9.10 **63**:20.20 **68**:17 **70**: 1.8.10 74:12.24 76:14 82:7. 11 83:22 91:25 speech-oriented [1] 19: 12 spent [1] 45:9 spit [1] 31:16 sports [1] 4:24 spread [1] 89:15 square [3] 48:25 49:3 72: stake [2] 41:15 46:8 stance [1] 41:12 standards [3] 40:13.22.25 start [3] 26:21 46:10 76:8 starts [1] 54:7 state [25] 24:15,17 29:5 33: 14,18,18,25 35:7,16,17 36: 13,19 **40**:7 **41**:1 **52**:7,22 **55**:7 **77**:16,19 **81**:22 **85**:5, 7 **86:**25 **87:**1.7 state's [1] 33:14 STATES [14] 1:1.17 2:6 3:7 **15**:8 **27**:7 **37**:11 **40**:20 **41**: 8 **49**:12.21 **52**:20 **77**:16.23 status [5] 41:19 42:14 43:2 **87:**15 **89:**9 statuses [1] 19:17

selling [3] 49:16 57:5 68:1

statute [16] 5:2.5 7:6 10:9

36:25 37:3 50:25 51:4 56: 10,14 63:10,15 64:21,23 68:20 69:24 statutes [1] 29:20 statutory [2] 10:19 12:8 stay [2] 13:16 15:6 step [1] 79:3 steps [1] 6:17 stifle [2] 48:16 82:7 still [7] 16:16 24:24 25:9 31: 9 68:23 76:19 83:19 stop [4] 56:17 66:1 86:4 91: store [1] 57:6 stories [2] 24:22,23 strange [1] 85:19 streaming [2] 46:15,18 stress [1] 56:8 strong [1] 10:8 struck [1] 85:18 structured [1] 44:25 struggled [1] 58:12 stuff [8] 13:25 14:3 24:1 25: 15.21 **30**:3 **67**:2 **78**:7 subject [4] 40:8 60:17 77: 17 **87**:11 submission [1] 10:16 submitted [3] 30:19 92:19. subsection [1] 8:17 suddenly [1] 85:11 sued [2] 26:5,9 suffering [1] 44:18 sufficient [1] 66:24 sufficiently [1] 32:15 suggest [2] 9:22 50:15 suggested [2] 33:23 42:13 suggesting [2] 73:1,22 suggestion [3] 9:8 51:1 64:17 suggests [1] 50:17 suicide [7] 5:17,19 7:19,21 **14**:18 **91**:3,4 support [1] 49:20 **supporting** [3] **2**:6 **3**:8 **37**: 12 suppose [2] 17:8 33:14 suppressing [1] 39:4 supremacist [1] 18:1 **SUPREME** [2] **1:**1,16 surely [5] 43:23 56:19,24 58:1 84:2 surrounding [1] 78:23 suspect [1] 57:12 sweep [4] 12:5,9 59:16 61: 25 T

Taamneh [2] 23:21 56:1 takedown [1] 21:9 takedowns [1] 21:10 talismanic [1] 90:4 talked [3] 55:22.23 56:1 talks [2] 9:16 34:7

tap [1] 11:6 targeted [1] 68:5 Teachout [1] 49:19 technologic [1] 53:13 technological 3 53:14 67:8 74:14 technology [2] 38:20 48: 16 teens [1] 14:17 telecommunications [2] 80:21 83:4 telegraph [10] 27:8 46:3 **53**:11,12,13,19,22,24 **71**: 19 76:4 Telegraphs [5] 48:17 72: 10 74:9,17 78:19 telephone [6] 46:3 59:11 **62**:16 **70**:22,25 **89**:22 telephone/telegraph [1] **72**:12 telephones [1] 72:10 tend [1] 29:17 tension [2] 9:7 40:15 term [2] 9:23 28:3 terms [7] 6:10 12:8.20 13: 10 65:19 85:20.21 terrorism [2] 23:25 69:8 terrorist [3] 24:1 70:8,10 terrorist's [1] 68:17 testified [1] 91:10 Texans [4] 34:9,9 51:11 88: TEXAS [72] 1:8 2:8 4:16.18. 21 **6:**1.3.11.23 **7:**3.4.5.7.9. 12 8:9 15:17 16:25 17:6 19:11 20:18 22:21 31:14 32:4 33:25 34:12.22 35:25 **36**:6.9 **38**:17.24 **41**:11 **43**: 14,23 44:5 49:20 50:16 51: 2,10,11 52:12 59:1,2 60:5 64:14,18,19,25,25 66:1,15, 16 **67**:5 **69**:6 **83**:24 **86**:12 **87:**3,12,14,15,17,18,20,24, 25 88:1,4,7,16,19,22 Texas's [8] 8:3 41:5 59:15, 22 60:6 18 61:18 65:6 text [3] 10:9 51:4 63:14 textual [1] 51:5 themselves [3] 49:2 57:3 82:17 theory [8] 48:19 49:6 54:4 56:17 63:15,21 76:9 92:13 there's [37] 13:25 16:17,17 21:11 22:17,21 26:8 28:22 29:14 31:12 37:1 40:15 50: 2,4 **56**:12 **58**:4,22 **64**:4,22 65:1,7,12 68:13 72:21 73: 10 75:16 76:21,24,25 77:3, 11 81:14 82:15 83:18 87:9 89:17 91:23 therefore [1] 74:5

thinkina [2] 5:8 74:10

Third [2] 69:23 90:20

Thomas [5] 23:4 39:10 50:

13 82:2 90:5 though [5] 9:4 13:12 14:13 32:11 74:23 thoughtful [1] 12:19 thoughts [1] 27:25 Threads [1] 77:5 threaten [1] 34:25 three [5] 22:5 60:24 62:12. 19 83:1 thrust [1] 8:23 thumb [1] 55:11 Tide [1] 53:1 Tim [1] 49:19 Today [2] 26:6 48:22 together [5] 24:21 26:3,6 32:4 56:6 took [1] 21:21 tool [1] 73:9 Tornillo [2] 28:13,19 tort [1] 24:17 totally [2] 74:13 78:24 towards [2] 66:23 83:14 tradition [5] 50:14 54:17 89:17 91:20.24 traditionally [1] 80:16 traffic [1] 46:16 transition [1] 79:2 transmission [1] 46:5 transmit [2] 47:4 48:21 transmitted [1] 89:10 transmitting [2] 45:18 74: transportation [1] 78:20 trap [1] 64:19 treat [2] 29:24 77:16 treated [1] 8:21 treating [1] 89:17 treatment [1] 39:12 treats [2] 8:14.14 trial [4] 60:14 84:9,17,22 tried 5 29:24 38:24 40:24 58:20 64:25 true [15] 9:4,6 13:5,6,9,15 **29**:25 **37**:5 **52**:1 **53**:12 **64**: 20 65:4 66:4,5 76:23 trv [15] 7:24 8:1 14:17 22: 12 24:20 34:13 14 36:1 38: 19 **52**:8 **68**:12 **73**:7 **77**:7 90:25 91:14 trying [7] 18:8 29:5 36:19 41:11 43:12 82:8 90:15 turn [4] 28:21 70:16,24,24 Turner [4] 16:5,8 84:9,11 turning [1] 18:25

49:19 62:22 UNITED [7] 1:1.17 2:6 3:7 unpopular [1] 5:23 unresolved [1] 43:11 UPS [1] 46:4 valid [2] 41:21 43:6 Twitter [7] 49:5 60:2 67:16

typically [3] 23:19 27:17

U.S.C [1] 8:16 Uber [2] 59:18 61:6 ultimately [1] 11:5 unconstitutional [6] 5:3 12:3 44:19,24 57:10 92:4 under [17] 24:17 25:19 39: 6 **42**:16 **43**:9 **48**:19 **50**:2 **59:**2 **66:**1.4.8.10 **69:**6.24 72:23 81:21 90:4 underlying [3] 9:20 24:23 understand [10] 9:21 17:6 20:25 24:9.13 35:8 66:19 75:19 83:18 87:2 understands [1] 24:23 understood [3] 30:4 41:6

unduly [1] 22:10 Union [5] 20:15,19 21:3 27: 8 48:20

15:8 **37**:11 **41**:8 universe [2] 36:25 69:5 unknowns [1] 31:13 Unless [3] 45:4 65:16 86:3 unlike [1] 76:4

up [17] 10:20 18:23 28:25 29:19 30:2 37:15 42:22 46: 25 48:5 53:11 57:16 67:15 71:15 77:8 86:4 87:25 92:

urae [2] 38:18 85:15 uraed [1] 40:24 usable [1] 29:23 useful [3] 29:14 73:9 74:10 user [6] 11:6 23:18 29:23 35:13 61:14 68:21

user's [2] 9:20 86:25 users [11] 5:24 7:8 9:12 29: 18 38:6 39:4 50:3 60:22 61:15,16 87:25

users' [1] 86:23 using [2] 40:18 59:17

valuable [1] 84:1 various [3] 54:9 55:8 63:4 varying [1] 6:10 verbs [1] 63:9 Verizon [1] 47:1 versus [2] 4:4 44:6 video [1] 23:12 videos [2] 17:12 24:6 view [5] 7:15 14:15 32:5 45: 13 88:14

viewpoint [22] 5:7,8,13 7:

17 17:21 18:18,18 19:17 **35**:13,14 **44**:15,18 **48**:18 **49**:25 **52**:3 **65**:23 **70**:4,7 90:12,16,23 91:4 viewpoint-neutral [2] 5: 16 **52**:13 viewpoints [1] 18:16 views [3] 13:3 40:19 48:21 vigorously [2] 40:10 41:10 vile [4] 57:18.24 58:24 68: vindicate [1] 91:21 violate [1] 20:11 Virginia [1] 2:2 visit [1] 48:23 vital [2] 5:14.25 voice [1] 39:4 voices [3] 13:21 15:23.25 Volokh's [1] 85:17 voluntary [4] 50:5 59:11 70:20 72:11

vote [1] 90:22

wait [4] 53:7 57:25 71:7 85: wall [1] 67:5 walled [1] 47:20 wanted [13] 11:12.12 12:16 17:8,10 18:22 25:12,13 33: 20 39:3 45:14 67:10 84:24 wanting [1] 70:20 wants [2] 46:16 51:3 warn [1] 43:11 warned [1] 49:13 Washington [2] 1:12 2:5 way [38] 7:3,13,24 9:16 12: 24 **13**:1.3 **14**:13 **15**:13 **22**: 6 26:18 29:21 32:14 34:3 35:1.4.19 36:1.2.18 38:17 41:4 42:10 45:25 46:21 52: 21 54:12.24 55:18 58:25 **64**:25 **67**:12 **72**:16 **74**:7,10 77:2 87:7 91:14 ways [3] 52:1 53:3 68:18 web [1] 38:4 website [11] 11:7 14:21 15: 5 **18**:7,8 **19**:23 **34**:24 **38**: 21 46:17 61:13 66:22 websites [11] 4:19.23 5:15. 23 6:5 8:14 13:22 29:21 30:2 45:19 46:12 wedding [2] 21:24.25 weed [1] 25:14 weeding [1] 25:20 weigh [2] 29:9,12 welcome [3] 6:14 39:9 50: 12 Wendy's [1] 72:15 west [2] 78:23 80:25 Western [2] 27:8 48:20

two [13] 6:8 16:24 22:3 27:

25 64:16 67:7.18 69:20.21

75:18 82:23 84:6 89:8

type [8] 53:15.22 59:9.10

71:17 **72**:1 **80**:15 **82**:10

types [3] 46:12 54:1 63:9

turns [1] 55:3

twins [1] 80:7

77:2.4.8 81:23

whatever [3] 20:19 44:4

WhatsApp [2] 62:5,15

75:14

whatsoever [1] 43:24 Where's [1] 58:9 Whereupon [1] 92:20 wherever [1] 34:10 whether [12] 20:21 28:7 30: 23 38:14 44:8 52:24 53:25 **55**:3,19,24 **56**:11 **58**:21 white [2] 17:25 18:5 who's [2] 19:24 82:14 whole [11] 8:22 10:21 25: 21 35:11 47:5 54:23 68:12, 13 78:22 79:23 82:16 wild [2] 78:23 80:25 will [8] 4:3 12:10 36:20 40: 1 **49**:3 **64**:12 **65**:24 **84**:13 wire [1] 89:23 wires [3] 76:6,7 89:22 withdraw [2] 7:4 33:24 within [7] 13:16 50:14 54: 17 **60**:25 **62**:19 **81**:3 **83**:3 witness [3] 22:23 62:11 91: word [2] 75:9 89:13 words [1] 50:24 work [9] 25:11 48:23 50:23, 25 **58**:6 **66**:13 **70**:8 **72**:7 91:14 working [1] 14:22 works [4] 25:17 61:6 81:17 90:19 world [6] 56:16 63:24 65: 19 **75**:22 **76**:15 **77**:6 worlds [1] 27:11 worldwide [1] 67:1 worried [1] 90:9 worry [1] 34:23 worst [2] 9:2.2 would-be [1] 77:4 wrestled [4] 10:24 28:2,2, wrestling [1] 28:1 writ [1] 45:24 writing [1] 26:7 written [2] 26:2 57:20

Υ

Wu [1] 49:19

year [2] 27:18 55:25 York [6] 21:22 22:4 49:14 52:6 68:7 85:25 yourself [3] 66:20 80:11 86:4 youths [1] 14:8 YouTube [12] 8:6 21:11 22: 23 23:11,12,14 24:6 29:8 30:20 59:24 60:3 61:22

Ζ

Zephyr [1] 49:18 zero [1] 89:17